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Army Regulation 530-1

Operations and Signal Security

Operations Security (OPSEC)

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**Headquarters
Department of the Army
Washington, DC
19 April 2007**

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SUMMARY of CHANGE

AR 530-1

Operations Security (OPSEC)

This administrative revision dated 19 April 2007-

- o Corrects an incorrect acronym (para 2-13).
- o Corrects typographical errors throughout the publication.

This major revision dated 20 March 2007-

- o Designates "For Official Use Only" (FOUO) as the standard marking for all unclassified products that meet one or more of the exemptions of the Freedom of Information Act (FOIA), and which if released to the public, could cause harm to Army operations or personnel (para 1-5).
- o Aligns the use of OPSEC terms and definitions with DOD and Joint usage (para 1-5).
- o Updates the Total Army to include all Soldiers, Department of the Army (DA) Civilians, Department of Defense (DOD) contractors, and family members (para 2-1).
- o Emphasizes punitive measures for violations of specific directives from Commanders and leaders to protect critical and sensitive information (paras 2-1 and 2-2).
- o Specifically addresses recent technology concerns such as e-mail and web logs ("blogs") (para 2-1g).
- o Directs the encryption of e-mail messages containing sensitive information on unclassified networks when an encryption feature is available (para 2-1h).
- o Emphasizes the role of the Army OPSEC Support Element (OSE) (para 2-13).
- o Adds OPSEC requirements for the HQDA Staff (para 2-14).
- o Updates and clarifies OPSEC responsibilities for all Army personnel and specific organizations (chap 2).
- o Updates and clarifies responsibilities for the OPSEC Program Manager and OPSEC Officer (chap 3 and app H).

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- o Describes the HQDA OPSEC Officer/Program Manager Certification Training Course for both OPSEC Officers and OPSEC Program Managers (para 4-2).
- o Authorizes qualified OPSEC Program Managers to conduct the HQDA OPSEC Officer Certification Training Course for their subordinate OPSEC Officers (para 4-2).
- o Provides guidance for receiving Joint and Interagency OPSEC training (para 4-3).
- o Emphasizes OPSEC in contracts and acquisition (chap 6).
- o Provides updated threat information throughout the publication (app E).

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Headquarters
Department of the Army
Washington, DC
19 April 2007

***Army Regulation 530-1**

Effective 20 April 2007

Operations and Signal Security

Operations Security (OPSEC)

By Order of the Secretary of the Army:

GEORGE W. CASEY, JR.
General, United States Army
Chief of Staff

Official:


JOYCE E. MORROW
Administrative Assistant to the
Secretary of the Army

History. This publication is an administrative revision. The portions affected by this administrative revision are listed in the summary of change.

Summary. This regulation on operations security fully implements Chairman, Joint Chiefs of Staff Instruction 3213.01B, Joint Publication 3-13.3, and Department of Defense Directive 5205.02. This regulation states Army policy on Operations Security program development, revises terminology, provides details on the Operations Security planning process, and outlines the Operations Security review, assessment, and survey.

Applicability. This regulation applies to military and civilian personnel of the Active Army, the Army National Guard of the United States/Army National Guard,

the United States Army Reserve, and related activities of those organizations. Contractors must comply with contractually imposed Operations Security requirements. This regulation applies during all phases of operations, including training, readiness, and mobilization.

Proponent and exception authority.

The proponent of this regulation is the Deputy Chief of Staff, G-3/5/7. The proponent has the authority to approve exceptions or waivers to this regulation that are consistent with controlling law and regulations. The proponent may delegate this approval authority, in writing, to a division chief within the proponent agency or its direct reporting unit or field operating agency, in the grade of colonel or the civilian equivalent. Activities may request a waiver to this regulation by providing justification that includes a full analysis of the expected benefits and must include formal review by the activity's senior legal officer. All waiver requests will be endorsed by the commander or senior leader of the requesting activity and forwarded through higher headquarters to the policy proponent. Refer to AR 25-30 for specific guidance.

Army management control process.

This regulation contains management control provisions, but does not identify key management controls that must be evaluated.

Supplementation. Supplementation of

this regulation and establishment of command or local forms are prohibited without prior approval from HQDA G-3/5/7 (DAMO-ODI), 3200 Army Pentagon, Washington, DC 20310.

Suggested improvements. Users are invited to send comments and suggested improvements on DA Form 2028 (Recommended Changes to Publications and Blank Forms) directly to HQDA G-3/5/7, ATTN: DAMO-ODI, 3200 Army Pentagon, Washington, DC 20310.

Distribution. Distribution of this publication is available in electronic media only and is intended for command levels B, C, D and E for the Active Army, the Army National Guard of the United States/Army National Guard and United States Army Reserve. Distribution is limited to U.S. Government agencies and their contractors. Requests from outside U.S. Government agencies for release of this publication under the Freedom of Information Act or the Foreign Military Sales Program must be made to HQDA G-3/5/7 (DAMO-ODI), 3200 Army Pentagon, Washington, DC 20310.

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*This publication supersedes AR 530-1, dated 20 March 2007.

Contents (Listed by paragraph and page number)

Chapter 1

Introduction, page 1

Purpose • 1-1, *page 1*

References • 1-2, *page 1*

Explanation of Abbreviations and Special Terms • 1-3, *page 1*

Responsibilities • 1-4, *page 1*

Definitions • 1-5, *page 1*

Requirement • 1-6, *page 2*

Application • 1-7, *page 2*

Proponent • 1-8, *page 3*

Chapter 2

Responsibilities, page 4

All Army personnel • 2-1, *page 4*

Commanders at all levels • 2-2, *page 5*

Commanders of units, activities, and installations at battalion and higher echelons • 2-3, *page 5*

Commanders of Army Commands, Army Service Component Commands and Direct Reporting Units • 2-4, *page 6*

Commander, U.S. Army Training and Doctrine Command • 2-5, *page 7*

Commander, U.S. Army Materiel Command • 2-6, *page 7*

Program executive officers and product managers/project managers • 2-7, *page 8*

Commander, U.S. Army Test and Evaluation Command and Commanders, Subordinate Commanders, and Directors of Major Test Ranges, Centers, and Facilities • 2-8, *page 8*

Assistant Secretary of the Army (Acquisition, Logistics, and Technology) • 2-9, *page 8*

Commander, U.S. Army Criminal Investigation Command • 2-10, *page 8*

Commander, U.S. Army Intelligence and Security Command • 2-11, *page 9*

Commander, 1st Information Operations Command (Land) • 2-12, *page 9*

The Army OPSEC Support Element • 2-13, *page 9*

Headquarters, Department of the Army Staff • 2-14, *page 9*

Director of the Army Staff • 2-15, *page 10*

Deputy Chief of Staff, G-2 • 2-16, *page 10*

Deputy Chief of Staff, G-3/5/7 • 2-17, *page 11*

The Army Chief Information Officer • 2-18, *page 11*

Office of the Chief of Public Affairs • 2-19, *page 11*

The Inspector General • 2-20, *page 11*

The Commander of Army Web Risk Assessment Cell • 2-21, *page 11*

Assistant Chief of Staff for Installation Management/Commanding General, Installation Management Command • 2-22, *page 12*

Garrison Commanders • 2-23, *page 12*

Chapter 3

Policy and Procedures, page 12

General • 3-1, *page 12*

OPSEC Programs • 3-2, *page 12*

Threat analysis support to OPSEC • 3-3, *page 13*

Chapter 4

Training Requirements, page 14

Overview • 4-1, *page 14*

Training programs • 4-2, *page 14*

Additional training • 4-3, *page 15*

Joint and interagency training • 4-4, *page 15*

Contents—Continued

Chapter 5

OPSEC Review, Assessment, and Survey, page 16

Section I

OPSEC Review, page 16

General • 5–1, page 16

Procedures • 5–2, page 16

Section II

OPSEC Assessment, page 16

General • 5–3, page 16

Procedures • 5–4, page 17

Section III

OPSEC Survey, page 17

General • 5–5, page 17

Procedures • 5–6, page 17

Chapter 6

OPSEC Contract and Subcontract Requirements, page 18

Overview • 6–1, page 18

Policy and procedures • 6–2, page 18

Chapter 7

Special Access Programs, page 19

Overview • 7–1, page 19

Policy • 7–2, page 19

Appendixes

A. References, *page 20*

B. The OPSEC Process, *page 25*

C. Sample Critical Information, *page 28*

D. OPSEC Indicators, *page 31*

E. The Threat, *page 34*

F. Sample OPSEC Measures, *page 37*

G. OPSEC Relationships to other Security Programs, *page 38*

H. Standard Duty Description for OPSEC Program Managers, Security Officers, and Coordinators, *page 40*

I. Annual OPSEC Report Format, *page 42*

J. Annual Army OPSEC Achievement Awards Program, *page 43*

K. Army Commands, Army Service Component Commands, and Direct Reporting Units, *page 44*

L. Information that may be Exempt from Release under the Freedom of Information Act, *page 45*

M. Format for OPSEC Annex/Appendix/Tab to Operation Plan/Operation Order, *page 46*

N. Format for an OPSEC Plan, *page 48*

Figure List

Figure M–1: Sample OPSEC Annex/Appendix/Tab to OPLAN/OPORD, *page 47*

Figure M–1: Sample OPSEC Annex/Appendix/Tab to OPLAN/OPORD - continued, *page 48*

Figure N–1: OPSEC Plan Format, *page 49*

Figure N–1: OPSEC Plan Format - continued, *page 50*

Contents—Continued

Figure N-1: OPSEC Plan Format - continued, *page 51*

Figure N-1: OPSEC Plan Format - continued, *page 52*

Figure N-1: OPSEC Plan Format - continued, *page 53*

Figure N-1: OPSEC Plan Format - continued, *page 54*

Glossary

Chapter 1 Introduction

1-1. Purpose

This regulation prescribes policy and procedures for operations security (OPSEC) in the Army.

1-2. References

Required and related publications and prescribed and referenced forms are listed in appendix A.

1-3. Explanation of Abbreviations and Special Terms

Abbreviations and special terms used in this regulation are explained in the glossary.

1-4. Responsibilities

Responsibilities are listed in chapter two. Responsibilities referring to commanders and similar terms are equally applicable to equivalent management and supervision positions in organizations that do not employ a traditional military command structure.

1-5. Definitions

a. Operations security (OPSEC).

(1) As defined in DOD Directive (DODD) 5205.02, OPSEC is a process of identifying critical information and subsequently analyzing friendly actions attendant to military operations and other activities to:

- (a) Identify those actions that can be observed by adversary intelligence systems.
- (b) Determine indicators that hostile intelligence systems might obtain that could be interpreted or pieced together to derive critical information in time to be useful to adversaries.
- (c) Select and execute measures that eliminate or reduce to an acceptable level the vulnerabilities of friendly actions to adversary exploitation.

(2) Operations security protects critical information from adversary observation and collection in ways that traditional security programs cannot. While these programs such as information security protect classified information, they cannot prevent all indicators of critical information, especially unclassified indicators, from being revealed.

(3) In concise terms, the OPSEC process identifies the critical information of military plans, operations, and supporting activities and the indicators that can reveal it, and then develops measures to eliminate, reduce, or conceal those indicators.

b. Critical information.

(1) Critical information is defined as information important to the successful achievement of U.S. objectives and missions, or which may be of use to an adversary of the United States.

(2) Critical information consists of specific facts about friendly capabilities, activities, limitations (includes vulnerabilities), and intentions needed by adversaries for them to plan and act effectively so as to degrade friendly mission accomplishment.

(3) Critical information is information that is vital to a mission that if an adversary obtains it, correctly analyzes it, and acts upon it, the compromise of this information could prevent or seriously degrade mission success.

(4) Critical information can either be classified or unclassified. Critical information that is classified requires OPSEC measures for additional protection because it can be revealed by unclassified indicators. Critical information that is unclassified especially requires OPSEC measures because it is not protected by the requirements provided to classified information. Critical information can also be an action that provides an indicator of value to an adversary and places a friendly activity or operation at risk.

(5) The term “critical information” is in standard usage with DOD and other Service components.

(6) Essential Elements of Friendly Information (EEFI) are questions about critical information.

(a) The EEFI are questions that the adversary is likely to ask about friendly capabilities, activities, limitations, and intentions (for example, when does the operation begin or where is the operation going to occur?).

(b) The answers to EEFI are critical information.

(c) The use of EEFI protects critical information because it does not reveal sensitive or classified details. Instead of stating the details of critical information, EEFI is critical information converted into a question.

(d) The use of EEFI is an effective way to ensure the widest dissemination of a unit or organization’s critical information while protecting classified and sensitive information.

(7) The Critical Information List (CIL) is a consolidated list of a unit or organization’s critical information. The CIL will be classified if any one of the items of critical information is classified. At a minimum, the CIL will be sensitive information and must be protected. A method to ensure the widest dissemination of a unit or organization’s critical information while protecting it is to convert it to EEFI.

c. Sensitive information.

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(1) Sensitive information (formerly known as sensitive but unclassified (SBU) information) is information requiring special protection from disclosure that could cause compromise or threat to our national security, an Army organization, activity, family member, Department of the Army (DA) civilian, or DOD contractor.

(2) Sensitive information refers to unclassified information and is distinguished from Sensitive Compartmented Information (SCI) which is classified information.

(3) Examples of sensitive information include, but are not limited to:

(a) Unclassified information that requires special handling (for example, Limited Distribution, Encrypt For Transmission Only, and scientific and technical information protected under the Technology Transfer Laws and Arms Export Control Act).

(b) Controlled Unclassified Information (CUI) is unclassified information to which access or distribution limitations have been applied according to national laws, policies, and regulations of the United States Government (U.S. Government). It includes U.S. information that is determined to be exempt from public disclosure according to DODD 5230.25, DODD 5400.7, AR 25-55, AR 340-21, AR 530-1, and so on, or that is subject to export controls according to the International Traffic in Arms Regulations (ITAR) or the Export Administration Regulations (EAR). Because CUI does not qualify for formal classification, it should be afforded OPSEC measures for additional protection because of its vulnerability as unclassified information.

(c) Information that must be protected under applicable laws such as the Privacy Act (See AR 340-21).

(d) Freedom of Information Act (FOIA)-exempt information specifies nine categories of information that can be withheld from release if requested by the public (See Information Exempt from Release Under the Freedom of Information Act, app L, AR 25-55, and AR 380-5). The category of information that is especially vulnerable is personal information (names, Social Security Numbers, birth dates, and so forth.) Lists of names and accompanying sensitive information of personnel assigned to a unit, organization, or office in the Department of the Army (DA) are prohibited on the World Wide Web. Discretionary release of names and duty information of personnel who frequently interact with the public by nature of their positions and duties-such as general officers and senior executives, PAOs, or other personnel designated as official command spokespersons-is permitted.

(e) Unclassified information designated For Official Use Only (FOUO) is a designation that is applied to unclassified information that may be exempt from mandatory release to the public under the FOIA. FOUO is not a classification as FOUO information is unclassified, but is not to be released to the public without undergoing a FOIA and/or legal review. FOUO will be the standard marking for all unclassified products that meet one or more of the exemptions of FOIA, and which if released to the public, could cause harm to Army operations or personnel. Examples include but are not limited to: force protection, movement and readiness data, tactics, techniques, and procedures (TTPs), proprietary information and information protected by copyright, pre-decisional documents, draft publications, and information concerning security systems.

d. Operations Security (OPSEC) Compromise.

(1) An OPSEC compromise is the disclosure of critical information or sensitive information which has been identified by the Command and any higher headquarters that jeopardizes the unit's ability to execute its mission or to adequately protect its personnel and/or equipment.

(2) Critical or sensitive information that has been compromised and is available in open sources and the public domain should not be highlighted or referenced publicly outside of intra-governmental or authorized official communications because these actions provide further unnecessary exposure of the compromised information.

1-6. Requirement

a. The National Operations Security (OPSEC) Program (National Security Decision Directive 298) requires each executive department and agency with a national security mission to have an OPSEC program. DODD 5205.02 supports the national program and requires each DOD component to have an OPSEC program.

b. Operations security maintains essential secrecy, which is the condition achieved by the denial of critical information to adversaries. Adversaries in possession of critical information can hinder or prevent friendly mission accomplishment. Thus, essential secrecy is a necessary prerequisite for effective operations. Essential secrecy depends on the combination and full implementation of two approaches to protection:

(1) Traditional security programs to deny adversaries classified information.

(2) Operations security to deny adversaries critical information and indicators of sensitive information.

c. Operations security provides a methodology to manage risk. It is impossible to avoid all risk and protect everything. To attempt complete protection diverts resources from actions needed for mission success.

1-7. Application

a. Operations security awareness and execution is crucial to Army success. OPSEC is applicable to all personnel and all Army missions and supporting activities on a daily basis. OPSEC denies adversaries information about friendly capabilities, activities, limitations, and intentions that adversaries need to make competent decisions. Without prior knowledge of friendly actions, adversary leaders cannot act effectively to prevent friendly mission accomplishment. It

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applies to all Army activities and is required during training, sustaining, mobilizing, preparing for, and conducting operations, exercises, tests, or activities.

(1) The Army OPSEC program is consistent with joint policy and doctrine in Chairman, Joint Chiefs of Staff Instruction (CJCSI) 3213.01B and Joint Publication 3–13.3. In Joint and Army operations, OPSEC is a core capability of IO as prescribed in JP 3–13.3 and FM 3–13.

(2) Operations security contributes directly to the Army's ability to employ forces superior to an adversary across the full spectrum of operations. Without critical information about our forces, adversaries cannot design and build systems, devise tactics, train, or otherwise prepare their forces (physically or psychologically) in time to effectively counter the Army's capabilities, activities, and intentions, and exploit the Army's limitations.

(3) Combat capability increasingly depends upon maintaining information superiority. This impacts all aspects of raising, equipping, training, deploying, employing and sustaining forces. Every Army organization produces or has information that ultimately affects the ability of U.S. forces to accomplish missions. Every organization must identify and protect this information which an adversary could use against U.S. forces.

(4) Research, development, test, and evaluation (RDT&E) activities are particularly vulnerable to the loss of sensitive information and technology, both classified and unclassified, due to the long life of the development process and the large number of personnel, organizations, and contracted companies involved. Critical information lost during the development process can result in an adversary countermeasure being developed even before a system is fielded. Systems protection, to include the acquisition process, is necessary to preserve the advantage of technological superiority of U.S. forces. OPSEC assessments and surveys will be used to evaluate the vulnerabilities of sensitive information and technology during the research, development, testing, and evaluation phases.

(5) Army Program Executive Officers (PEOs), program managers (PMs), project managers (PMs), and contracting officials must consider OPSEC and incorporate OPSEC implementation as a stipulation in all contracts. All requirements packages must receive an OPSEC review by the user agency (UA) or requiring activity (RA) prior to submission to the Government Contracting Activity (GCA). It is critical that the UA/RA OPSEC Officer identify OPSEC requirements in the scope of work.

(6) The U.S. Government is a party to various arms control agreements, which allow access by foreign officials to U.S. military installations and supporting contractor facilities.

(a) Intermediate-Range Nuclear Forces (INF), Strategic Arms Reduction Treaty (START) and Chemical Weapons Convention (CWC) agreements have provisions for on-site inspections. Under CWC, challenge inspections may occur at sites and in buildings that have nothing to do with declared chemical weapons activity. Regional multi-national treaties such as the Conventional Armed Forces in Europe treaty or the Vienna Document 1999, affect Army units stationed on host country territory. Army units can be subject to observations of unit activity in garrison or while deployed on the territory of a country which is also a treaty participant. With only 72 hours of advance notice, the Open Skies Treaty will allow reconnaissance overflights anytime, anywhere, with few exceptions.

(b) These agreements, while enhancing U.S. national security, provide adversaries with opportunities to collect critical information unrelated to the treaties. Each Army organization or activity must have an OPSEC plan to protect critical information unrelated to legitimate inspection aims. The plan must direct immediate implementation of OPSEC measures for daily vulnerabilities. This may help to avoid compromise of critical information and activities that are likely collateral collection targets of these foreign inspections, unrelated to the treaties. The plan must also have additional measures that are specific for a particular inspection regime. These additional OPSEC measures must be ready for implementation after notice of an impending inspection.

b. Operations security is more important now than it has ever been. The U.S. faces cunning and ruthless adversaries fighting asymmetrically to avoid our strengths. The first step for them to inflict harm is to gather information about us. They are exploiting the openness and freedoms of our society by aggressively reading and collecting material that is needlessly exposed to them. Good OPSEC practices can prevent these compromises and allow us to maintain essential secrecy about our operations.

1–8. Proponent

The Deputy Chief of Staff (DCS) G–3/5/7 is the Army's proponent for OPSEC. Subsequently, the command, unit, activity, or installation operations officer is the staff proponent for OPSEC. However, the success or failure of OPSEC is ultimately the responsibility of the Commander and the most important emphasis for implementing OPSEC comes from the chain of command.

a. Operations security is an operations function that protects critical information and requires close integration with other security programs.

b. A unit or organization's Commander, operations officer, and the OPSEC Officer must consider OPSEC in all unit activities to maintain operational effectiveness.

(1) Unit actions are a primary source of indicators collected by adversaries. The Commander, advised by the OPSEC Officer, controls these actions, assigns tasks, and allocates resources to implement OPSEC measures (see app F).

(2) By constantly observing activities, the OPSEC Officer can evaluate these measures for their effectiveness and their impact on operational success.

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c. In organizations without a specified operations staff, the element with primary responsibility for planning, coordinating, and executing the organization's mission activities will be the proponent for OPSEC.

d. While the OPSEC Officer is responsible for the development, organization, and administration of an OPSEC program, the Commander's emphasis and support from the chain of command is essential to ensure the proper implementation of an OPSEC program.

Chapter 2 Responsibilities

2-1. All Army personnel

Operations security is everyone's responsibility. Failure to properly implement OPSEC measures can result in serious injury or death to our personnel, damage to weapons systems, equipment and facilities, loss of sensitive technologies and mission failure. OPSEC is a continuous process and an inherent part of military culture and as such, must be fully integrated into the execution of all Army operations and supporting activities. All Department of the Army (DA) personnel (active component, reserve component to include U.S. Army Reserve, Army National Guard, and DA civilians), and DOD contractors will—

a. Know what their organization considers to be critical information, where it is located, who is responsible for it, how to protect it, and why it needs to be protected.

b. Protect from disclosure any critical information and sensitive information to which they have personal access.

(1) Commanders will issue orders, directives, and policies for unit or organization personnel to protect critical and sensitive information in order to clearly define the specific OPSEC measures that all personnel should practice.

(2) A failure to comply with these orders, directives, or policies may be punished as violations of a lawful order under Article 92 of the Uniform Code of Military Justice (UCMJ) or under other disciplinary, administrative, or other actions as applicable.

(3) Personnel not subject to the UCMJ who fail to protect critical and sensitive information from unauthorized disclosure may be subject to administrative, disciplinary, contractual, or criminal action.

c. Prevent disclosure of critical and sensitive information in any public domain to include but not limited to the World Wide Web, open source publications, and the media.

(1) Do not publicly disseminate, or publish photographs displaying critical or sensitive information. Examples include but are not limited to Improvised Explosive Device (IED) strikes, battle scenes, casualties, destroyed or damaged equipment, personnel killed in action (KIA), both friendly and adversary, and the protective measures of military facilities.

(2) Do not publicly reference, disseminate, or publish critical or sensitive information that has already been compromised as this provides further unnecessary exposure of the compromised information and may serve to validate it.

d. Implement OPSEC measures as ordered by the Commander, director, or an individual in an equivalent position.

e. Actively encourage others (including family members and family readiness groups (FRGs)) to protect critical and sensitive information.

f. Know who their unit, activity, or installation OPSEC Officer is and contact them for questions, concerns, or recommendations for OPSEC-related topics.

g. Consult with their immediate supervisor and their OPSEC Officer for an OPSEC review prior to publishing or posting information in a public forum.

(1) This includes, but is not limited to letters, resumes, articles for publication, electronic mail (e-mail), Web site postings, web log (blog) postings, discussion in Internet information forums, discussion in Internet message boards or other forms of dissemination or documentation.

(2) Supervisors will advise personnel to ensure that sensitive and critical information is not to be disclosed. Each unit or organization's OPSEC Officer will advise supervisors on means to prevent the disclosure of sensitive and critical information.

h. Process, store, or transmit classified information no higher than the approved accreditation level of a DOD computer system, including all related equipment, networks and network devices (including Internet access) and removable media devices.

(1) DOD computer systems may be monitored for all lawful purposes, to ensure that their use is authorized, for management of the system, to facilitate protection against unauthorized access, and to verify security procedures, survivability, and operational security. Network monitoring is done in accordance with AR 25-2 and AR 380-53.

(2) Unauthorized use of a DOD computer system may subject the user to criminal prosecution. Evidence of unauthorized use collected during monitoring may be used for administrative, criminal or other adverse action. Use of a DOD computer system constitutes consent for all lawful purposes.

(3) When an encryption feature is available on unclassified networks, encrypt e-mail messages containing sensitive

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information. (See para 1–6c for examples of sensitive information.) Encryption serves as an OPSEC measure to protect sensitive information transmitted over unclassified networks.

i. Consider handling attempts by unauthorized personnel to solicit critical information or sensitive information as a Subversion and Espionage Directed Against the U.S. Army (SAEDA) incident per AR 381–12.

(1) DA personnel who have been involved in or have knowledge of a SAEDA incident will report all facts immediately to the nearest supporting counterintelligence (CI) office as required by AR 381–12.

(2) If these offices are not readily available, SAEDA incidents will be reported to the unit or organization security manager or commander.

(3) Security managers and commanders will ensure that, without exception, reports are relayed as securely and expeditiously as possible, but in all cases within 24 hours, to the nearest CI element.

(4) If counterintelligence support is not available, call the 1–800–CALL–SPY (1–800–225–5779) hotline, leave a message with your name and telephone number and no further details.

j. Destroy (burn, shred, and so forth) critical and sensitive information that is no longer needed to prevent the inadvertent disclosure and reconstruction of this material.

2–2. Commanders at all levels

Note. For the purpose of this regulation, this designation applies to all four categories of command: operations, strategic support, recruiting and training, and installation.

a. Commanders at all levels are responsible for ensuring that their units, activities, or installations plan, integrate, and implement OPSEC measures to protect their command's critical information in every phase of all operations, exercises, tests, or activities.

(1) Commanders at all levels are responsible for issuing orders, directives, and policies to protect their command's critical and sensitive information in order to clearly define the specific OPSEC measures that their personnel should practice.

(2) Personnel who fail to comply with orders, directives, or policies to protect critical and sensitive information may be punished under violations of a lawful order under UCMJ, Art. 92 or under other disciplinary, administrative, or other actions as applicable.

(3) Personnel not subject to the UCMJ who fail to protect critical and sensitive information from unauthorized disclosure may be subject to administrative, disciplinary, contractual, or criminal action.

b. Commanders will ensure that their OPSEC program or OPSEC measures are coordinated and synchronized with the higher command's security programs such as information security (INFOSEC), information assurance (IA), physical security, force protection, and so forth.

c. Commanders will ensure all official information released to the public, to include the World Wide Web, receives an OPSEC review prior to dissemination. See paragraph 2–3a (15) for more details.

2–3. Commanders of units, activities, and installations at battalion and higher echelons

Note: For the purpose of this regulation, a unit or activity is at battalion level or a higher echelon when its commander or director is a lieutenant colonel (or civilian equivalent) or higher. This applies to any unit or activity authorized by either a modified table of organization and equipment (MTOE) or a table of distribution and allowances (TDA). This section applies to all four categories of command: operations, strategic support, recruiting and training, and installation. Garrison Commands have additional requirements in paragraph 2–23. Program executive officers, product managers, project managers are addressed in paragraph 2–7. The HQDA Staff and Army Command, Army Service Component Command, and Direct Reporting Unit staff organizations are addressed in paragraph 2–4b.

a. In addition to the requirements outlined in paragraph 2–2, commanders at battalion and higher echelons will develop and implement a functioning, active, and documented (formal) OPSEC program for their unit, activity, or installation to meet their specific needs and to support the OPSEC programs of higher echelons. To develop and implement a formal OPSEC program, commanders will—

(1) Appoint an OPSEC Officer in writing with responsibility for supervising the execution of proper OPSEC within their organization. This appointment may be an additional duty.

(2) Ensure that the appointed OPSEC Officer receives appropriate training in accordance with chapter 4 of this regulation, and that they are of sufficient rank or grade to execute their responsibilities.

(3) Establish a documented OPSEC program that includes as a minimum, OPSEC Officer appointment orders and an OPSEC SOP. At a minimum, the OPSEC standing operating procedure (SOP) should include the unit or activity's critical information and OPSEC measures to protect it.

(4) If assigned intelligence and counterintelligence (CI) capabilities, provide intelligence and CI support to the command's OPSEC program. When this is not practical or possible, forward requirements through channels to the appropriate threat analysis center. The OPSEC process depends on reliable intelligence and CI support to properly identify critical information, analyze the threat, analyze vulnerabilities, conduct a risk assessment, and implement OPSEC measures.

(5) Approve the unit, activity, or installation Critical Information List (CIL) or Essential Elements of Friendly

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Information (EEFI). (The OPSEC Officer or Program Manager will develop and propose the CIL/EEFI to the Commander for approval.)

- (a) Ensure all personnel know the unit, activity, or installation critical information and how to protect it.
- (b) Provide guidance and direction to ensure that each subordinate organization understands or adapts and applies the CIL/EEFI to that organization's mission and provides feedback to the Commander.
- (c) The use of EEFI may be the best method to ensure widest dissemination of an organization's critical information while protecting classified and sensitive information in the CIL.
- (6) Conduct a risk assessment to determine what OPSEC measures are necessary and their impact to the mission and then decide what OPSEC measures to implement.
- (7) Publish OPSEC measures that must be practiced on a consistent basis in an OPSEC SOP. Publish OPSEC measures specific to an operation, exercise, or activity in operations plans (OPLANs) and operations orders (OPORDs) or in an OPSEC plan.
- (8) Ensure the OPSEC program includes all personnel with access to critical information (Soldiers, DA civilians, contractors, and family members).
- (9) Ensure OPSEC is incorporated and emphasized to Family Readiness Groups (FRG) and pre-deployment briefings.
- (10) Ensure that OPSEC is considered for all contractual requirements, both classified and unclassified. (See chap 6-2.)
- (11) Ensure that OPSEC is incorporated into all classified contracts as well as unclassified contracts that involve sensitive information. (See chap 6-2.)
- (12) Establish OPSEC as a command emphasis item and include OPSEC effectiveness as an evaluation objective for all operations, exercises, and activities.
- (13) Provide appointed OPSEC Officers with opportunities for attendance at other OPSEC-related courses, conferences, and meetings.
- (14) Ensure the public affairs staff coordinate with the OPSEC Officer for an OPSEC review prior to any release of official information to the public (regardless of the form of media) in accordance with AR 360-1.
- (15) Because the Internet is a public forum, commanders will ensure that in addition to the OPSEC officer, a public affairs officer (PAO), webmaster/Web site maintainer, and other appropriate designee(s) (for example, command counsel, freedom of information act (FOIA) officer, force protection, intelligence, and so forth.) have properly cleared information posted to the World Wide Web, unclassified intranet, or Army Knowledge Online (AKO) in areas accessible to all account types. (Possible risks must be judged and weighed against potential benefits prior to posting any Army information on the World Wide Web. (See AR 25-1, para 5-10.)
- (a) The designated reviewer(s) will conduct routine reviews of Web sites on a quarterly basis to ensure that each Web site is in compliance with the policies of AR 25-1 and that the content remains relevant and appropriate.
- (b) The minimum review will include all of the web site management control checklist items in AR 25-1, paragraph C-4e(30) and appendix C. Information contained on publicly accessible Web sites is subject to the policies and clearance procedures prescribed in AR 360-1, chapter 5, for the release of information to the public.
- (c) Commanders will ensure their organizations using the World Wide Web will not make classified information and sensitive information available on publicly accessible web sites. For examples of sensitive information, see paragraph 1-6c.
 - b. Commanders at battalion level or higher may mandate that subordinate commands below battalion level develop and implement a formal OPSEC program as described in paragraph 2-3a, especially if these units have unique, highly visible, or highly sensitive missions.
 - c. Commanders at battalion level or higher may decide to incorporate subordinate commands below battalion level into a battalion or higher echelon OPSEC program (for example, a battalion can incorporate its organic companies into its OPSEC program.)
 - (1) This decision can apply to units below battalion-level that are under the authority of a brigade-level command or higher. The higher echelon command can incorporate these subordinate units into its OPSEC program.
 - (2) This decision can apply to units with small force structures that are not commensurate with their designation (for example, units designated as a battalion, but with a force structure similar to a company-size unit.)
 - (3) Commanders may mandate at a minimum that their subordinate commands determine their critical information, develop OPSEC measures to protect their critical information, and provide this information to a higher echelon OPSEC program.

2-4. Commanders of Army Commands, Army Service Component Commands and Direct Reporting Units

Note: See Appendix K for a complete listing of Army Command (ACOMs), Army Service Component Commands (ASCCs), and Direct Reporting Units (DRUs). In addition to the requirements outlined in paragraphs 2-2 and 2-3, will—

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a. Appoint a Command OPSEC program manager in writing.

(1) Because of the significance of OPSEC at this command level, it is strongly recommended that the command's OPSEC program manager be a primary and full-time duty position. The Command OPSEC program manager is responsible for numerous OPSEC programs within the command and provides guidance and oversight, and coordinates their actions under the Command's OPSEC program. Dependent on the workload, supporting staff may be necessary to assist the Command's OPSEC program manager.

(2) The individual will be an experienced commissioned officer (at least a Major/O-4 or a CW3), or DA Civilian equivalent. The Commander, or designated authority, can approve an exception to these rank/grade levels.

(3) Because contractors do not have authority over U.S. military and government personnel and cannot represent the position of the U.S. Government, contract employees will not be assigned as the command's OPSEC program manager or OPSEC officer. However, they may perform OPSEC duties in a supporting capacity as the OPSEC coordinator.

b. Develop and implement functioning, active, and documented (formal) OPSEC programs for staff organizations within the command to meet their specific needs and to support the command's OPSEC program.

(1) With the assistance of the Command's OPSEC program manager, Commanders, or their designated authority, will decide which staff organizations within their command will develop and implement a formal OPSEC program.

(2) The guiding principle to determine whether a staff organization will have a formal OPSEC program is based on the sensitivity, visibility, and uniqueness of its mission. The mission will determine an organization's critical information. A staff organization with a unique, highly visible, or highly sensitive mission will have a formal OPSEC program.

(3) Commanders may decide to incorporate a staff organization under a higher echelon staff organization's OPSEC program. Commanders may mandate at a minimum that a subordinate staff organization determine their critical information and develop OPSEC measures to protect their critical information.

(4) Regardless of the level of implementation of OPSEC programs, every staff organization must have its own OPSEC program or be covered under a higher echelon staff organization's OPSEC program.

c. Ensure ACOM, ASCC, and DRU OPSEC program managers maintain routine contact with the Army OPSEC program manager. ACOM, ASCC, and DRU OPSEC program managers will provide updates, status reports, OPSEC issues, OPSEC compromises, lessons learned, initiatives, requests for support, recommendations, personnel turnover, verification of contact information, media contacts, and so forth.

d. Submit the Command's Annual OPSEC Report for the fiscal year (FY) to the Army OPSEC Support Element (OSE). Guidance for the format and a submission suspense date will be provided by the Army OPSEC program manager. See appendix I for a sample Annual OPSEC Report format.

e. Ensure that Command OPSEC programs are examined as part of the Organizational Inspection Program (OIP) outlined in AR 1-201.

f. Ensure that their tenant units coordinate with the garrison OPSEC Officer and participate in the garrison installation-level OPSEC working groups as required.

g. Ensure OPSEC annual training guidance is provided to subordinate elements.

h. Identify resource requirements through their reoccurring Program Objective Memorandum (POM) process.

i. Identify and resource additional OPSEC personnel requirements as required.

j. Participate in HQDA-level Integrated Planning Team (IPT) OPSEC conferences.

2-5. Commander, U.S. Army Training and Doctrine Command

In addition to the requirements outlined in paragraphs 2-2, 2-3, and 2-4 will—

a. Designate a proponent for Army-wide OPSEC doctrine.

b. Develop OPSEC doctrine for the Army.

c. Ensure OPSEC instructions are included in all TRADOC school systems so that Soldiers and civilians realize that the sharing of TTPs and other sensitive information will likely be used by the adversary against the Army.

d. Ensure that appropriate levels of updated OPSEC instruction are incorporated into the Programs of Instruction (POIs) for all Army accession and professional development courses.

e. Coordinate with HQDA and the 1st Information Operations (IO) Command to develop a centrally-managed OPSEC Officer Certification Course within Army Training Requirements and Resources System (ATRRS).

f. Integrate OPSEC into doctrine and Army education and training as appropriate. This includes but is not limited to courses, Training Support Packages (TSPs), Soldier Training Publications (STPs), and Combined Arms Training Strategies (CATS).

g. Ensure that OPSEC measures are incorporated into Army combat development activities to include concepts for doctrine, organizations, and materiel.

h. Ensure that TRADOC Capability Managers (TCMs) provide acquisition managers with operational considerations so that OPSEC is addressed throughout the lifecycle of any acquisition program.

2-6. Commander, U.S. Army Materiel Command

In addition to the requirements outlined in paragraphs 2-2, 2-3, and 2-4, will—

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- a. Ensure that all Army Materiel Command (AMC) research, development, and acquisition programs support and effectively implement OPSEC principles and procedures.
- b. In coordination with TRADOC, the United States Army Information Systems Engineering Command (USAISEC), and Assistant Secretary of the Army (Acquisition, Logistics, and Technology) (ASA (ALT)), ensure that a consistent and effective level of OPSEC protection is applied to all systems in life cycle testing and development.
- c. In coordination with the Chief of Engineers (COE), provide camouflage and deception research and development for fixed installations, ranges, and test facilities under the cognizance of AMC.

2-7. Program executive officers and product managers/project managers

- a. Program executive officers (PEOs) and product managers/project managers (PMs) will protect critical program information (CPI) by developing and implementing a formal OPSEC program as described in paragraph 2-3a. According to DODD 5200.39, CPI is defined as information, technologies, or systems that, if compromised, would degrade combat effectiveness, shorten the expected combat-effective life of the system, or significantly alter program direction. This includes classified military information or controlled unclassified information (CUI) about such programs, technologies, or systems. CPI is a form of critical information specific to acquisition programs.
- b. The PEOs and PMs will identify CPI as early as possible in the acquisition process, but not later than Milestone B. PEOs and PMs with identified CPI will submit Program Protection Plans (PPP) for review by the Army Systems Acquisition Review Council (ASARC) and Defense Acquisition Board (DAB), as required, at Milestones B and C. Each PPP will include the employment of OPSEC measures for the protection of CPI, as defined in DODD 5200.39, and DODD 5200.1-M (for each site where CPI has been identified or located). DODD 5200.39, under the authority of DOD Instruction 5000.2, requires the integration of all countermeasures, to include OPSEC, that are adopted for the protection of CPI.
- c. For programs not subject to DAB or ASARC review, PEOs and PMs will address the PPP requirement as part of the Milestones B and C review package. The respective Milestone Decision Authority will be the approval authority.
- d. Program executive officers and PMs and other reviewing officials for contracts that are not reviewed by a PM, using defense contracts that require contractor-developed OPSEC plans will ensure that the Contracting Officer's Technical Representative (COTR) or Contracting Officer's Representative (COR) have the OPSEC plans reviewed prior to their approval. The review of contractor-developed OPSEC plans is a program or project function and not a function of the contracting officer.
- e. Contracts that involve sensitive information must have a contractor-developed or a User Agency(UA)/Requiring Activity (RA)-written OPSEC plan or annex to a security plan and must be approved by the User Agency.

2-8. Commander, U.S. Army Test and Evaluation Command and Commanders, Subordinate Commanders, and Directors of Major Test Ranges, Centers, and Facilities

In addition to the requirements outlined in paragraphs 2-2 and 2-3, will—

- a. Develop and implement a formal OPSEC program, as described in paragraph 2-3a, for range or test facilities and OPSEC plans/guidance for all tests, experiments, and evaluations.
- b. Implement system OPSEC guidance from PEOs and PMs, to ensure the protection of sensitive and critical information. Test activities will augment the PEO/PM guidance with guidance based on local OPSEC considerations and threats.
- c. Disseminate the OPSEC plan and critical information for each program, project, or activity using the range or test facilities involved in U.S. Army Test and Evaluation Command (ATEC) conducted tests, experiments and evaluations to all participating organizations and individuals to include support staff.
- d. Coordinate OPSEC measures between all range and test facility users and participants in ATEC tests, experiments, and evaluations. Assist users to implement OPSEC measures.
- e. Request range users provide their CPI, CIL, or EEFI. This will allow the range OPSEC officer to conduct coordination as required to ensure any required OPSEC support is provided. This includes range user guidance concerning approval of public release of information about the range user.

2-9. Assistant Secretary of the Army (Acquisition, Logistics, and Technology)

The Assistant Secretary of the Army (Acquisition, Logistics, and Technology) (ASA(ALT)) will—

- a. Ensure that Program Protection Plans (PPP) include OPSEC to protect critical information throughout the life cycle of Army acquisition systems.
- b. Ensure that all individuals who perform acquisition duties receive OPSEC training (see chap 4) in support of program protection planning.

2-10. Commander, U.S. Army Criminal Investigation Command

In addition to the requirements outlined in paragraphs 2-2, 2-3, and 2-4, the Commander, U.S. Army Criminal

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Investigation Command (USACIDC) will provide criminal threat intelligence as requested to support Army OPSEC programs.

2-11. Commander, U.S. Army Intelligence and Security Command

In addition to the requirements outlined in paragraphs 2-2, 2-3, and 2-4 will—

a. Provide data on the foreign intelligence threat, terrorist threat, and CI support to OPSEC programs for Army Commands, ASCCs, DRUs, and above. U.S. Army Intelligence and Security Command (INSCOM) will provide information updates, but will not write threat assessments for the supported command or agency. (The supported organization's intelligence staff element performs this function.)

b. Advise and assist supported commands in electronic warfare (EW) matters and provide technical support to manipulative electronic deception (MED) activities that relate to OPSEC, as resources permit.

2-12. Commander, 1st Information Operations Command (Land)

The 1st Information Operations Command (1st IO Command) will provide direct support and resources to the DCS, G-3/5/7 (DAMO-ODI) as the responsible agency in support of Armywide OPSEC through the Army OPSEC Support Element (OSE).

2-13. The Army OPSEC Support Element

The Army OPSEC Support Element (OSE) under the command and control of Commander, 1st Information Operations Command (Land), Fort Belvoir, VA. which is OPCON to the DCS, G-3/5/7 will—

a. Conduct OPSEC assessments/surveys and provide planning support to ACOMs, ASCCs, DRUs, and operational units, installations, and activities.

b. Provide OPSEC training and mobile training teams (MTT) in coordination with TRADOC.

c. Support Combined Arms Command (CAC) as the IO Proponent in the development of OPSEC doctrine, training, and tactics, techniques, and procedures (TTPs).

d. Support HQDA in the development of OPSEC policy.

e. Support HQDA with the coordination of OPSEC matters affecting intra-service, joint, and DOD components. Represent Army at joint, DOD, and national OPSEC conferences, working groups, and symposiums.

f. Provide HQDA-accredited OPSEC Officer training as needed in coordination with the Army OPSEC Program Manager. The OSE will also advise units requesting alternatives for Army OPSEC training.

g. Manage Level II and Level III OPSEC training for OPSEC Officers and OPSEC program managers, respectively by maintaining records of completion as well as conducting quality control of the training to ensure standardization of OPSEC training throughout the Army.

h. Develop, maintain, and update the Army's OPSEC Support Element web site: <https://opsec.1stiocmd.army.mil> and the Army OPSEC page at Army Knowledge Online (AKO).

i. Collect Annual OPSEC Reports from ACOMs, ASCCs, and DRUs and consolidate into an overall Army OPSEC Report and forward to Army OPSEC program manager.

j. Monitor, evaluate, and provide advice to the DCS, G-3/5/7 (DAMO-ODI) regarding OPSEC activities.

k. Conduct OPSEC Red Teaming (per DOD IO Roadmap).

l. Provide appropriate investigative support as requested by DCS G-3/5/7 (DAMO-ODI) in resolving reported OPSEC compromises.

m. Assist DCS G-3/5/7 (DAMO-ODI) in the development of OPSEC POIs.

n. Provide expertise and situational awareness to the AWRAC in tracking and maintaining the status of potential OPSEC compromises in all open source media and their impact on the IO environment. The OSE will provide final reviews, analyses, and assessments of OPSEC compromises to the Army OPSEC program manager.

o. Establish an OPSEC trends and analysis database.

p. Analyze and mitigate on-going reported OPSEC compromises, recommending OPSEC measures applicable to the identified vulnerability and analysis of short and long-term risks.

2-14. Headquarters, Department of the Army Staff

HQDA Deputy Chiefs of Staff and Principal Staff Officers will develop and implement a functioning, active, and documented (formal) OPSEC program to ensure their staff organization plans, integrates, and implements OPSEC measures to protect critical information in every phase of all initiatives, programs, operations, exercises, tests, or activities.

a. To develop and implement a formal OPSEC program, HQDA Deputy Chiefs of Staff and Principal Staff Officers will—

(1) Appoint a Principal Staff OPSEC Officer in writing.

(a) The Principal Staff OPSEC Officer will be a commissioned officer, warrant officer, or DA civilian.

(b) The Principal Staff OPSEC Officer can be an additional duty position.

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(c) The Principal Staff OPSEC Officer will be responsible for the overall OPSEC program of their principal staff office and will serve as a point of contact to coordinate OPSEC-related matters with the HQDA Staff OPSEC Program Manager.

(2) Ensure that the appointed OPSEC Officer receives appropriate training in accordance with chapter 4 of this regulation, and that they are of sufficient rank or grade to execute their responsibilities.

(3) Establish a written OPSEC program that includes as a minimum, OPSEC Officer appointment orders and an OPSEC SOP that at a minimum contains the organization's critical information and the OPSEC measures to protect it.

(4) Approve the organization's CIL and/or EEFI.

(a) Ensure all personnel know the organization's critical information and how to protect it.

(b) Provide guidance and direction to ensure that each subordinate staff organization understands or adapts and applies the CIL/EEFI to that organization's mission and provides feedback.

(c) The use of EEFI may be the best method to ensure widest dissemination of an organization's critical information while protecting classified and sensitive information in the CIL.

(5) Conduct a risk assessment to determine what OPSEC measures are necessary and their impact to the mission and then decide what OPSEC measures to implement.

(6) Publish OPSEC measures that must be practiced on a consistent basis in an OPSEC SOP. Publish OPSEC measures specific to an operation, exercise, or activity in an OPSEC plan.

(7) Ensure the OPSEC program includes all personnel (Soldiers, DA civilians, contractors, and family members) with access to critical information.

(8) Ensure that OPSEC is considered for all contractual requirements, both classified and unclassified. (See chap 6.)

(9) Ensure that OPSEC is incorporated into all classified contracts as well as unclassified contracts that involve sensitive information.

(10) Establish OPSEC as a command emphasis item and include OPSEC effectiveness as an evaluation objective for all operations, exercises, inspections, and activities.

(11) Ensure appointed OPSEC Officers have the opportunity to receive required OPSEC training and encourage attendance at other OPSEC-related courses, conferences, and meetings.

(12) Ensure the OPSEC Officer conducts an OPSEC review, in addition to a Public Affairs Office review, prior to any release of official information to the public (regardless of the form of media) in accordance with AR 360-1.

(13) Ensure that in addition to the OPSEC Officer, a Public Affairs Officer (PAO), webmaster/web site maintainer, and other appropriate designee(s) (for example, command counsel, force protection, intelligence, and so forth.) have properly cleared information posted to the World Wide Web (WWW) or to Army Knowledge Online (AKO) in areas accessible to all account types. See paragraph 2-3 a (15) for further details.

(14) Incorporate Direct Reporting Units (DRUs), if assigned, into the organization's OPSEC program.

b. Each HQDA Deputy Chief of Staff and Principal Staff OPSEC program will include formal OPSEC programs as described in paragraph 2-14a through Directorate level and down to the Division level. Because HQDA Staff Directorates and Divisions have distinct missions, they will have different critical information and OPSEC measures required to protect them. The Directorate and Division-level OPSEC programs should support the Principal Staff OPSEC program and vice versa. A robust Principal Staff OPSEC program can simplify the Directorate and Division-level OPSEC programs through standardization of documentation and administrative procedures.

2-15. Director of the Army Staff

The Director of the Army Staff (DAS) will appoint a HQDA Staff OPSEC program manager with responsibility for oversight of OPSEC across the HQDA Staff. The HQDA Staff OPSEC program manager will be a separate position from the Army OPSEC program manager in DCS, G-3/5/7. The HQDA Staff OPSEC program manager will have OPSEC tasking authority and will provide guidance for OPSEC reviews for official information released to the public from the HQDA Staff. Because the HQDA Staff OPSEC program manager does not possess subject matter expertise of all information from the HQDA Staff and the sensitivity of this information, the responsibility of protecting against the inadvertent release of classified or unclassified sensitive information ultimately rests with the organization that generated and/or classified the information.

2-16. Deputy Chief of Staff, G-2

In addition to the requirements outlined in paragraph 2-14, the DCS, G-2 will—

a. Be responsible for Army security policy except for OPSEC and physical security.

b. Assist other Army staff organizations, agencies, and TRADOC in the development of training and doctrine programs pertinent to all intelligence and counterintelligence (CI) aspects of OPSEC.

c. Recommend from an intelligence and security standpoint, the releasability of material and information to foreign governments.

d. Serve as the proponent for program management of signals intelligence (SIGINT), imagery intelligence (IMINT), human intelligence (HUMINT), and CI support to OPSEC programs.

- e. Incorporate OPSEC policy into AR 380–49.
- f. Through the Army Research and Technology Protection Center, support integration of OPSEC as a countermeasure in Program Protection Plans (PPP).

2–17. Deputy Chief of Staff, G–3/5/7

In addition to the requirements outlined in paragraph 2–14, the DCS, G–3/5/7 will designate a full-time Army OPSEC program manager with the rank/grade of Lieutenant Colonel (O–5) or above, or DA Civilian equivalent. The Army OPSEC program manager will—

- a. Establish Army OPSEC objectives, policies, and procedures in AR 530–1 consistent with DODD 5205.02, CJCSI 3213.01B, and Joint Pub 3–13.3.
- b. Provide guidance and oversight to ACOM, ASCC, and DRU OPSEC program managers ensuring OPSEC compliance is maintained with established and regulatory guidance.
- c. Review and evaluate, annually, the Army’s OPSEC posture and the effectiveness of ACOM, ASCC, and DRU OPSEC programs; provide guidance and assistance as required.
- d. Identify resource requirements for the Army OPSEC program.
- e. Coordinate, supervise, and execute HQDA OPSEC Integrated Planning Teams (IPTs) with Army Command, ASCC, and DRU OPSEC Program Managers, HQDA Staff, and the OSE.
- f. Coordinate with the Army OPSEC support element (OSE) for training, policy development, and execution of the Army OPSEC Program.
- g. Coordinate for funding of elements providing OPSEC training support to the Army OPSEC Program.
- h. Coordinate with TRADOC and the OSE for the development of OPSEC doctrine and the integration of OPSEC instruction at Army schools and training centers.
- i. Coordinate the Army program with the Joint Staff, other Services, and DOD.
- j. Submit the Army’s Annual OPSEC Report to the DOD OPSEC program manager.
- k. Represent HQDA on interagency committees, including the National OPSEC Advisory Committee and the National OPSEC Managers Group.
- l. Integrate intelligence and counterintelligence support into OPSEC planning and implementation, with the assistance of DCS, G–2 and other intelligence agencies.
- m. Provide guidance to the appointed HQDA Staff OPSEC program manager.

2–18. The Army Chief Information Officer

In addition to the requirements outlined in paragraph 2–14, the Army CIO/G–6 will—

- a. Ensure that the development and integration of Army Command, Control, Communications, and Computer (C4) systems include OPSEC to protect sensitive and critical information.
- b. Plan and implement OPSEC measures throughout the life cycle management of legacy and enterprise systems.
- c. Prescribe electromagnetic spectrum and frequency management guidance pertaining to Army OPSEC programs.
- d. Prescribe guidance pertaining to evolving voice, data, wireless, and other technologies as they apply to Army OPSEC programs according to AR 380–53 and NTISSD No. 600.

2–19. Office of the Chief of Public Affairs

In addition to the requirements outlined in paragraph 2–14, the Chief of Public Affairs (CPA) will provide guidance on the public release of all official information to ensure the protection of critical and sensitive information. Army public affairs policy requires that OPSEC be considered in preparation of all public releases of official information. The Office of the Chief of Public Affairs (OCPA) will also provide assistance to the HQDA Staff OPSEC program manager in increasing OPSEC awareness throughout the Army.

2–20. The Inspector General

In addition to the requirements outlined in paragraph 2–14, the IG will ensure that OPSEC is an item of interest in inspections of organizations throughout the Army. The IG will coordinate with the HQDA Staff OPSEC program manager on applicable OPSEC-related matters.

2–21. The Commander of Army Web Risk Assessment Cell

The Commander of Army Web Risk Assessment Cell (AWRAC) is responsible for reviewing the content of the Army’s publicly accessible web sites. The AWRAC conducts ongoing operational security and threat assessments of Army web sites (.mil and all other domains used for communicating official information) to ensure that they are compliant with DOD and Army policies and best practices. The Commander, AWRAC will—

- a. Conduct random sampling of Army web sites to identify security concerns or review web site concerns provided by the Joint Web Risk Assessment Cell (JWRAC) or Army leadership.
- b. Notify the web site owner with operational responsibility and the Information Assurance Program Manager (IAPM) of the respective command/activity of the compromises and suspense dates for reporting corrective action.

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Provide guidance to the web site owner and IAPM as appropriate to ensure Army web sites are compliant with other Federal, DOD, and Army Web site administration policies.

c. Conduct routine checks of web sites on the World Wide Web for disclosure of critical and/or sensitive information that is deemed a potential OPSEC compromise. Web sites include, but are not limited to, Family Readiness Group (FRG) pages, unofficial Army web sites, Soldiers' web logs (blogs), and personal published or unpublished works related to the Army. The AWRAC will ensure a review and analysis is conducted on the suspected data found on the Internet.

d. Recommend actions to remove inappropriate security and personal information from publicly accessible web sites on the World Wide Web.

e. In coordination with the Army OPSEC Support Element (OSE), track and report, on a quarterly basis, open source OPSEC compromises on the World Wide Web. As required, report deficiencies and corrections to the Army OPSEC program manager, Army CIO/G-6 and JWRAC.

2-22. Assistant Chief of Staff for Installation Management/Commanding General, Installation Management Command

In addition to the requirements outlined in 2-4, Assistant Chief of Staff for Installation Management (ACSIM)/Commanding General (CG), Installation Management Command (IMCOM) will—

- a. Provide OPSEC oversight of Garrison Commanders.
- b. Provide OPSEC guidance to installation OPSEC working groups such as CIL/EEFI development and dissemination, updated areas of emphasis, and so forth.
- c. Coordinate with the U.S. Army Corps of Engineers (USACE) to develop and publish material and design criteria and techniques required to incorporate countersurveillance measures in fixed installations and facilities constructed for the Army.

2-23. Garrison Commanders

In addition to the requirements outlined in paragraphs 2-2 and 2-3, Garrison Commanders will—

- a. Develop an installation-level OPSEC working group to coordinate OPSEC actions among the tenant organizations and facilitate OPSEC guidance to them. An installation-level OPSEC working group can include, but is not limited to, tenant organization OPSEC officers, public affairs officers, security managers, anti-terrorism/force protection officers, provost marshal office, Directorate of Information Management, and so forth.
- b. Consolidate and coordinate EEFI from all tenant organizations to assist with the protection of other tenant organizations' critical and sensitive information.
- c. Incorporate OPSEC into installation training and exercises and encourage tenant organizations to practice OPSEC measures in a garrison environment.
- d. As appropriate, incorporate countersurveillance measures in the construction of fixed installations and facilities for the Army.

Chapter 3 Policy and Procedures

3-1. General

Operations Security applies throughout the range of operations across the spectrum of conflict to all Army operations and supporting activities. All Army units at battalion-level and higher, including equivalent Table of Distribution and Allowances (TDA) organizations will have functional, active, and documented OPSEC programs. Army activities, agencies, installations, and staff organizations will have functional, active, and documented OPSEC programs. These programs will use the process described in this chapter to identify and protect critical information.

3-2. OPSEC Programs

A functional, active, and documented OPSEC program will have the following common features: an OPSEC Program Manager or OPSEC Officer appointed in writing; the use of the five-step OPSEC process; an OPSEC SOP to document the unit, activity, installation, or staff organization's critical information and OPSEC measures to protect it; and the coordination of OPSEC with other security programs.

- a. An OPSEC program has an OPSEC program manager or OPSEC officer appointed in writing.
 - (1) An OPSEC program manager is responsible for the development, organization, and administration of an OPSEC program at Corps, Installation/Garrison, ACOM/ASCC/DRU, and higher. The OPSEC program manager provides guidance and oversight to multiple subordinate OPSEC programs of various units, activities, and organizations and coordinates their actions under the Command's OPSEC program. OPSEC program managers are also OPSEC officers,

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but because of the extent and complexity of the OPSEC program they oversee, they are primarily referred to as OPSEC program managers.

(2) An OPSEC officer is responsible for the development, organization, and administration of an OPSEC program at division level and below.

(3) While the OPSEC program manager or OPSEC officer is responsible for the development, organization, and administration of an OPSEC program, the commander's emphasis and support from the chain of command is essential to ensure the proper implementation of an OPSEC program.

(a) The appropriate rank/grade level for OPSEC program managers and OPSEC officers is as follows:

(b) ACOM, ASCC, DRU, Installation, Corps: an experienced commissioned officer (at least a Major/O-4 or a CW3), or DA Civilian equivalent.

(c) Division: Captain (O-3) or above, Warrant Officer (CW2 or above), Noncommissioned Officer (E-8 or above), or DA Civilian equivalent.

(d) Brigade: Captain (O-3) or above, Warrant Officer, Noncommissioned Officer (E-7 or above), or DA Civilian equivalent.

(e) Battalion: First Lieutenant (O-2) or above, Warrant Officer, Noncommissioned Officer (E-6 or above) or DA Civilian equivalent.

(f) Below Battalion level: Any Officer, Warrant Officer, Noncommissioned officer (E-5 or above) or DA Civilian equivalent as required.

(g) The Commander, or designated authority, can approve an exception to the rank/grade levels listed above.

(h) Activities, installations, and other organizations that do not employ a traditional military command structure will determine the appropriate rank/grade level for their OPSEC program managers and OPSEC officers.

(i) Because contractors do not have authority over US military and government personnel, contract employees will not be assigned as the command's primary OPSEC program manager or OPSEC officer. However, they may perform OPSEC duties in a supporting capacity.

(4) Operations security program managers and OPSEC officers will receive appropriate training for their duty positions. (See chap 4.)

b. An OPSEC program utilizes the five-step OPSEC process.

(1) The OPSEC process can apply to any plan, operation, program, project, or activity. It provides a framework for the systematic process necessary to identify and protect critical information. The process is continuous. It considers the changing nature of critical information, the threat and vulnerability assessments throughout the operation. It uses the following steps:

(a) Identification of critical information - determine what information needs protection.

(b) Analysis of threats - identify the adversaries and how they can collect information.

(c) Analysis of vulnerabilities - analyze what critical information friendly forces are exposing.

(d) Assessment of risk - assess what protective measures should be implemented.

(e) Application of appropriate OPSEC measures - countermeasures that protect critical information.

(2) Refer to appendix B for more details of the five-step OPSEC process.

c. An OPSEC SOP, at a minimum, documents the unit, activity, installation, or staff organization's critical information and OPSEC measures to protect it.

(1) The OPSEC SOP can include more information such as a threat analysis and a list of potential vulnerabilities.

(2) The most important items that personnel must know from the SOP is the unit or organization's critical information and OPSEC measures.

(3) Critical information can be stated as EEFI. The use of EEFI is an effective way to inform unit or organization personnel what is critical information without revealing the classified or sensitive details (see para 1-5b(6)).

(4) As a general rule, it is best to keep the number of items of critical information/EEFI to fewer than 10 in order to aid in simplicity.

(5) Personnel must know the unit or organization's OPSEC measures and practice them on a consistent and continuous basis. The OPSEC Officer should see that training of implementing OPSEC measures be included in organization's annual training guidance.

d. The OPSEC program must be coordinated and synchronized with the command's or organization's other security programs such as information security (INFOSEC), information assurance (IA), physical security, force protection, etc. This ensures that the security programs do not provide conflicting guidance and work together to support each other.

3-3. Threat analysis support to OPSEC

The intelligence staff of the command will provide threat analysis in support of OPSEC. When this is not practical or possible, forward requirements through proper channels to the appropriate threat analysis center.

Chapter 4 Training Requirements

4-1. Overview

For OPSEC to be effective, all Army personnel (Soldier, DA Civilian, and DOD contractors) must be aware of OPSEC and understand how OPSEC complements traditional security programs. All personnel must know how to apply and practice OPSEC in the performance of their daily tasks. OPSEC must become a mindset of all Army personnel and be performed as second nature. To accomplish this level of OPSEC vigilance, OPSEC training programs must be action and job-oriented, enabling the workforce to put into practice the knowledge and tactics, techniques, and procedures (TTPs) they learned in training. Training should maximize the use of lessons learned to illustrate OPSEC objectives and requirements. In order to ensure accomplishment of training, commanders will include OPSEC training as a part of their organization's annual training guidance.

4-2. Training programs

Commanders and equivalent leadership positions will ensure their appointed OPSEC officers and program managers attend formal OPSEC resident training using a combination of resident or mobile training team (MTT) courses to accomplish the three levels of OPSEC training outlined below:

a. Operations Security Level I Training. The target audience for Level I is all Army personnel (the total workforce consisting of Soldiers, DA Civilians, and DOD contractors). Level I training is composed of both initial and continual awareness training:

(1) *Initial operations security Awareness Training.* All newly assigned personnel within the first 30 days of arrival in the organization (this includes accessions and initial entry programs) must receive initial training. It is recommended that this training be conducted as part of an initial entry briefing or unit/organization newcomer's briefings. This training is provided by the unit or organization's OPSEC officer. The intent and focus of initial training will be on the following areas:

(a) Understanding the difference between OPSEC and other security programs and how OPSEC complements traditional security programs to maintain essential secrecy of U.S. military capabilities, intentions, and plans.

(b) Understanding what is critical information.

(c) How adversaries aggressively seek information on U.S. military capabilities, intentions, and plans.

(d) Specific guidance on how to protect critical information through OPSEC measures.

(e) Endstate: Each individual should have the requisite knowledge to safeguard critical information and know the answers to the following questions:

- What is my unit or organization's critical information?
- What critical information am I personally responsible for protecting?
- How is the threat trying to acquire my critical information?
- What steps am I/are we taking to protect my/our critical information?
- Who is my OPSEC Officer (in order to report an OPSEC concern, compromise, or ask an OPSEC question)?

(2) *Continuous operation security Awareness Training.* Operations security awareness training must be continually provided to the workforce, reemphasizing the importance of continuous and sound OPSEC practices.

(a) This training consists of, but is not limited to, periodic OPSEC news releases in local command publications, OPSEC posters in unit areas, OPSEC information bulletins on unit bulletin boards and OPSEC awareness briefings by unit commanders at commander's calls.

(b) At a minimum, all Army personnel must receive an annual OPSEC awareness training briefing provided by the unit or organization's OPSEC Officer. This training must be updated with current information and tailored for the unit's specific mission and critical information.

(c) Operations security training will also be provided to deploying and redeploying units, to include family readiness groups (FRGs).

(d) Surveys (both informal and formal), assessments, and red team methods should be developed and employed in order to provide Measures of Effectiveness regarding the level of OPSEC awareness within a given unit. Red team methods, also known as red teaming, can reveal the limitations and vulnerabilities of an OPSEC program by observing and operating from an adversarial perspective.

b. Operations Security Level II Training. The appointed OPSEC officer or OPSEC program manager will attend the HQDA OPSEC Officer/Program Manager Certification course conducted by the Army OPSEC Support Element (OSE) or an OPSEC program manager certified by the OSE to provide OPSEC Level II Training.

(1) The HQDA OPSEC Officer/Program Manager Certification course will train and prepare appointed OPSEC officers and OPSEC program managers to manage an OPSEC program and advise the Commander in all OPSEC areas. Graduates will have the requisite knowledge to conduct the OPSEC five-step process, develop an OPSEC SOP, and conduct an OPSEC review. They will also be qualified to provide OPSEC Level I training.

(2) Operations security program managers who have received OPSEC Level III Training will be authorized to provide decentralized OPSEC Level II Training to their commands, activities, installations, and organizations.

(3) The Army OSE will monitor the conduct of OPSEC Level II Training to ensure standardization throughout the Army. While OPSEC Level II training will be decentralized, the OSE will centrally manage the certification of Level II OPSEC Officers. OPSEC program managers conducting OPSEC Level II training must coordinate with the Army OSE to provide this training.

c. Operations Security Level III Training. OPSEC program managers at ACOMs, ASCCs, DRUs, Corps, and Installations may opt to receive OPSEC Level III Training which will certify them to conduct OPSEC Level II training.

(1) The Army OSE will conduct and centrally manage the training and certification of OPSEC Level III Training. Only the Army OSE will conduct OPSEC Level III training.

(2) Successful completion of OPSEC Level III Training will certify the individual to conduct instruction of the HQDA OPSEC Officer/Program Manager Certification Course.

(3) Operations security program managers who are certified to provide OPSEC Level II Training will develop and institute a formal command OPSEC Level II training program to train and certify their subordinate unit/organization OPSEC officers. The Army OSE will monitor the conduct of OPSEC Level II Training to ensure standardization throughout the Army. While OPSEC Level II training will be decentralized, the OSE will centrally manage the certification of Level II OPSEC officers. OPSEC program managers conducting OPSEC Level II training must coordinate with the Army OSE to provide this training.

(4) The intent of training OPSEC program managers to conduct OPSEC Level II Training is to expand the number of certified OPSEC instructors throughout the Army in order to train more OPSEC officers while keeping travel and training costs at a minimum.

4-3. Additional training

a. Operations Security Planner's Course. The 1st IO Command offers the Army's OPSEC Planner's Course to provide military and civilian personnel with the knowledge and methodology needed to effectively conduct OPSEC planning in support of operations. It is a 40-hour course that examines how OPSEC supports and conflicts with supported and related activities of Information Operations.

(1) The course focuses on identifying critical information, threat analysis, risks analysis, vulnerability assessment, implementation of OPSEC measures, and development of an OPSEC appendix to the IO annex utilizing the Military Decision Making Process (MDMP).

(2) The training is conducted at the unclassified level and is open to military personnel, DOD civilians, and contractors on a space-available basis.

(3) The OPSEC Planner's Course is not required training for OPSEC program managers, OPSEC officers, and OPSEC coordinators. This course specifically focuses on OPSEC planning in support of operations and not how to perform the duties of an OPSEC Officer or organize and manage an OPSEC program.

b. Operations security and web content. While the Internet is a powerful tool to convey information quickly and efficiently, it can also provide adversaries a potent instrument to obtain, correlate, and evaluate an unprecedented volume of aggregate information regarding U.S. capabilities, activities, limitations, and intentions.

(1) Operations security officers may be required to conduct OPSEC reviews of publicly accessible military and/or government web sites to ensure the information available does not compromise OPSEC.

(2) In order to properly conduct OPSEC reviews of web site content, OPSEC officers may be required to receive web content vulnerability and web risk assessment training. The Interagency OPSEC Support Staff (IOSS) described in 4-4b offers this training.

c. Information Operations Training. Operations security is a core capability of Information Operations (IO). The 1st IO Command offers IO training courses where OPSEC is integrated with other IO core capabilities. For current information, go to 1st IO Command's Web site <https://www.1stiocmd.army.mil> and select the IO Training section.

4-4. Joint and interagency training

a. Joint Operations Security Support Center. The Joint OPSEC Support Center (JOSC) provides direct support to the Joint Information Operations Warfare Command (JIOWC) and Joint Force Commanders through the integration of OPSEC into operations, plans, and exercises and by providing staff-level program development and training and OPSEC vulnerability assessments when directed. The JOSC serves as the OPSEC Joint Center of Excellence for the Combatant Commands. The JOSC provides OPSEC training and instruction, especially in support of the Combatant Commands.

b. Interagency Operations Security Support Staff. The Interagency OPSEC Support Staff (IOSS) supports the National OPSEC Program by providing tailored training, assisting in program development, producing multimedia products and presenting conferences for the defense, security, intelligence, research and development, acquisition and public safety communities. Its mission is to help government organizations develop their own, self-sufficient OPSEC programs in order to protect U.S. programs and activities. IOSS is recognized as the standard for government OPSEC

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programs and provides subject matter expertise to the Department of Defense. IOSS offers a multitude of OPSEC training aids and is available to all OPSEC Officers. See <http://www.ioass.gov//>.

c. *Joint Operations Security Support Center and Interagency Operations Security Support Staff.* Army personnel are welcome and encouraged to receive training from the JOSC and IOSS, especially if they have already received the Army's OPSEC Level II and Level III Training. However, the training courses offered by the JOSC and IOSS provide a broader perspective of OPSEC at the joint and interagency level while Army OPSEC training is oriented specifically to an Army audience. Army personnel intending to receive OPSEC instruction for Level II and Level III OPSEC officer and program manager certification training outside of the Army as alternatives to the Army courses must first consult with the Army OSE. The OSE will advise and provide recommendations for receiving OPSEC training outside of the Army.

Chapter 5 **OPSEC Review, Assessment, and Survey**

Section I **OPSEC Review**

5-1. General

The OPSEC review is an evaluation of an information or visual product to ensure protection of critical or sensitive information. A reviewed product may be, but is not limited to, a memorandum, letter, e-mail message, article, academic paper, video, briefing, contract, news release, technical document, proposal, plan, order, response to Freedom of Information Act (FOIA), Privacy Act requests, or other visual or electronic media. The OPSEC officer will conduct a review of these products related to U.S. Government or military operations, and other supporting programs, prior to release in the public domain. An OPSEC review is normally conducted in conjunction with a public affairs review for the release of official information to the public. The OPSEC review of a product is unrelated to the annual program review.

5-2. Procedures

a. Standing operating procedures (SOP) will state which products automatically go to the OPSEC officer for a review. However, an individual may request an OPSEC review or the commander may direct one. News releases, web content, and responses to FOIA and Privacy Act requests are examples of products that may require automatic review in accordance with the SOP.

b. The OPSEC review may require corrective action, such as a classification review. When necessary, the OPSEC officer will provide written recommendation to the appropriate official for immediate action.

c. Technical papers and reports must contain distribution statements according to AR 25-30, AR 70-1, AR 70-31, DOD Directive 5230.24 and DOD Directive 5230.25. This includes contractors producing technical information for the U.S. government.

d. In accordance with AR 25-1 and AR 25-2, Information Assurance, sensitive information may not be placed on a web site that is accessible to the public.

(1) All organizational web sites must have an OPSEC web site review to ensure no information in accordance with AR 25-2, paragraph 6-4n(4), is contained on any publicly accessible web site.

(2) The OPSEC Web site review is the responsibility of the webmaster, in coordination with the OPSEC officer, public affairs officer (PAO), and other appropriate designees (security and intelligence, command counsel, and so forth.)

(3) Information not authorized for accessibility to the public on a web site is also not releasable in any other public forum. The same is applicable for Army home pages using a "dot com" Internet service provider for official business. The web site must be in compliance with all applicable Army and DOD guidance and policies.

e. The unit Critical Information List (CIL)/Essential Elements of Friendly Information (EEFI), approved by the Commander, in addition to restrictions stated in b, c, and d above, provides a basis for determining non-releasability.

Section II **OPSEC Assessment**

5-3. General

The OPSEC assessment is an analysis of an operation, exercise, test or activity to determine the overall OPSEC posture and to evaluate the degree of compliance of subordinate organizations with the published OPSEC Program, OPSEC plan or other form of OPSEC guidance.

5-4. Procedures

a. At each level, the organization's OPSEC officer conducts OPSEC assessments of subordinate units using the published OPSEC guidance to determine if the unit being assessed is implementing higher headquarters directed and their own OPSEC policies and procedures. The OPSEC officer submits a written assessment with results and recommendations to the assessed unit commander, or commander that directed the assessment.

b. As a minimum the following will be assessed:

- (1) Identification of critical information.
- (2) Unit personnel's knowledge of critical information or publication of the EEFI.
- (3) Unit personnel's knowledge of the collection threat to the unit.
- (4) OPSEC measures in place to protect identified critical information
- (5) The status of unit OPSEC training.

c. A formal OPSEC checklist will be developed tailored to the organization's needs. The higher headquarters must develop and publish the OPSEC checklist as part of the Command Inspection Program (CIP). This does not preclude OPSEC assessments being conducted other than as part of the annual CIP.

Section III

OPSEC Survey

5-5. General

a. The OPSEC survey is a method to determine if there is adequate protection of critical information during planning, preparation, execution, and post-execution phases of any operation or activity. It analyzes all associated functions to identify sources of information, what they disclose, and what can be derived from the information.

b. The OPSEC surveys are personnel, resource, and time-intensive and should only be conducted when deemed necessary by the Commander. Extremely sensitive programs, activities, or operations where the slightest compromise will result in mission failure and/or extreme damage to national security are rare examples of where an OPSEC survey may be conducted.

5-6. Procedures

a. The objective is to identify OPSEC vulnerabilities in operations or activities, which an adversary could exploit to degrade friendly effectiveness or surprise. The survey helps the Commander to evaluate OPSEC measures and take further action to protect critical information.

b. The OPSEC survey attempts to reproduce the intelligence image that a specific operation projects. The survey differs from an adversary's collection effort, since it occurs within a limited timeframe, and normally does not use covert means. From that image, it identifies exploitable information sources. It verifies the existence of indicators by examining all of an organization's functions during planning, coordination, and execution of the operation. The examination traces the chronological flow of information from start to finish for each function.

c. The OPSEC surveys vary according to the nature of the information, the adversary collection capability, and the environment. In combat, surveys identify weaknesses which can endanger ongoing and impending combat operations. In peacetime, surveys assist in correcting weaknesses which disclose information useful to adversaries in future conflict, or in compromising ongoing research and development programs and activities.

d. A survey will not serve as an inspection of the effectiveness of a command's security programs or adherence to security directives. Each survey is unique, as it reflects the operation or activity it analyzes. Nevertheless, there are common procedures, which subsequent paragraphs discuss.

(1) To encourage open dialogue, a survey team will not attribute data to its source. An accurate survey depends on cooperation by all personnel in surveyed organizations.

(2) There is no report to the surveyed unit's higher headquarters. As appropriate, the survey team can provide lessons learned without reference to specific units or individuals.

e. There are two types of surveys.

(1) A command survey concentrates on events, which happen solely within the command. It uses the personnel resources of the command to conduct the survey.

(2) A formal survey includes supporting activities beyond the control of the operation that is the focus of the survey. (It crosses organizational lines with prior coordination.) The survey team includes members from inside and outside the surveyed organization. A letter or message initiates the formal survey. It states the subject, team members, and dates of the survey. It can also list organizations, activities, and locations.

Chapter 6 OPSEC Contract and Subcontract Requirements

6-1. Overview

Contractors for defense systems acquisition programs as well as other types of Army contracts will practice OPSEC to protect critical information for specific government contracts and subcontracts. The User Agency (UA) or Requiring Activity (RA) and Government Contracting Activity (GCA) impose OPSEC contractual requirements. It is the responsibility of the Requiring Activity to determine what OPSEC measures are essential to protect classified or sensitive information for specified contracts. It is also the responsibility of the Requiring Activity to identify those OPSEC measures in their requirements documents and ensure the GCA identifies them in the resulting solicitations and contracts.

6-2. Policy and procedures

a. The user agency (UAs)/requiring activity (RAs) must consider OPSEC for all contractual requirements. UAs/RAs must first determine whether there is any form of sensitive or classified information or activities involved in the contract. The determination for OPSEC does not need to be a time consuming and intensive effort, but a brief yet sound, practical judgment. The UA/RA will inform the contracting officer if a determination has been made that there are no OPSEC requirements for the contract.

b. If there are OPSEC requirements, the UA/RA is responsible for conducting an OPSEC review of the Statement of Work (SOW) prior to the time the GCA releases the SOW to contract bidders. The SOW is a publicly released document that can reveal critical information or indicators of critical information. It is critical that the UA/RA OPSEC Officer identify OPSEC requirements in the scope of work.

c. The UA/RA and GCA specify OPSEC requirements for classified contracts on DD Form 254 (Department of Defense Contract Security Classification Specification). This form defines classification, regrading, downgrading, declassification, and OPSEC specifications for a contract. It applies to classified contracts, and classified subcontracts. For unclassified contracts, the UA/RA defines the OPSEC requirements in the contract and the SOW, to outline the specific OPSEC needs.

d. The UA's/RA's designated representative is responsible for preparation of the prime contract's DD Form 254. The recipient of the contract will not develop the DD Form 254 on behalf of the UA/RA. Based on the classification guidance and OPSEC requirements in the prime contract, the prime contractor is responsible for preparation of DD Forms 254 for classified subcontracts. This should be done in coordination with the UA/RA OPSEC officer and UA/RA Security Officer or Manager.

e. The UA/RA will state OPSEC requirements on DD Form 254 (and resultant contract or addendum thereto). They will be in sufficient detail to ensure complete contractor understanding of the exact OPSEC provisions or measures required by the UA/RA. Full disclosure of these requirements is essential. Contractors can then comply and charge attendant costs to those contracts. If the OPSEC block is checked on the DD Form 254, the UA/RA shall task the contractor using a Contract Data Requirements List (CDRL) which references (as a minimum) Data Item Description (DI-MGMT-80934A) to develop and, upon UA/RA acceptance, implement an OPSEC plan. The UA/RA will provide OPSEC guidance for the contractor to use in developing their own OPSEC plan. Prior approval is required from the UA/RA before imposing OPSEC requirements on a subcontractor.

f. The UA/RA must determine OPSEC requirements when the contract involves sensitive information. When it does, the UA/RA will ensure that the CDRL and the SOW include OPSEC requirements, which must include establishing an OPSEC training program to protect the UA's/RA's critical information.

g. For a contractor to effectively comply with OPSEC provisions of the contract, the UA/RA must provide the following guidance:

- (1) User agency/requiring activity critical information.
- (2) Intelligence collection threat information.
- (3) Operations security plan format.
- (4) Operations security regulatory documentation (at a minimum, the UA/RA will provide a copy of AR 530-1).
- (5) Specific OPSEC measures that the UA/RA requires (if any).

h. If the UA/RA requires a contractor to adhere to the UA's/RA's issued OPSEC plan, the DD Form 254 will have OPSEC checked as a requirement. The UA/RA must also provide the contractor with a copy of the UA/RA OPSEC Plan and reference Data Item Description (DI-MGMT-80934A) in the CDRL.

i. The DOD 5220.22-M National Industrial Security Program Operating Manual (NISPOM) Supplement, describes OPSEC requirements for government contracts and subcontracts under the purview of the Defense Security Service (DSS). Unique OPSEC requirements must be added to the general industrial security requirements. If the OPSEC Officer intends to rely on DSS inspection for classified contracts, the OPSEC requirements must be specified on DD Form 254. The DSS does not inspect unclassified contractors nor inspect cleared contractors in their performance of

unclassified contracts. In those cases, the Contracting Officer must designate, if appropriate, a government official to inspect for compliance with OPSEC requirements or otherwise develop a plan for evaluation of compliance.

Chapter 7 **Special Access Programs**

7-1. Overview

a. A Special Access Program (SAP) is a security program established under Executive Order (EO) 12356 and authorized by the Secretary of Defense to administer extraordinary security measures to control access and provide protection of extremely sensitive information in addition to the provisions of AR 380-5 for classified information. The SAP program manager, director, or commander is responsible for OPSEC for the SAP.

b. Army regulation 380-381 and the DOD Overprint to the National Industrial Security Program Operating Manual (NISPOM) Supplement prescribe policies and procedures for establishing, administratively controlling, supporting, and decertifying SAPs.

7-2. Policy

Each SAP will have a functioning OPSEC program with an appointed OPSEC Officer from conception to decertification. The OPSEC program will use the process described in chapter 3 to identify and protect critical information. It will have a written OPSEC plan or annex. Each SAP involved in acquisition systems will include an OPSEC plan as a part of the Program Protection Plan (PPP).

a. The DCS, G-3/5/7, in coordination with the DCS, G-2 and Technology Management Office (TMO) will provide policy guidance and HQDA staff oversight for SAP OPSEC procedures.

b. According to AR 380-381, the SAP Program Security Manager serves as the program point of contact for all security, counterintelligence, and OPSEC-related issues. The SAP Program Security Manager may serve as the SAP OPSEC Officer in SAPs that have small personnel strengths. However, the SAP OPSEC Officer may be a separate appointment apart from the SAP Program Security Manager if staffing allows.

c. The SAP OPSEC Officer will comply with the provisions of chapter 3 of this regulation and AR 380-381. The SAP OPSEC officer will manage and document the SAP's OPSEC program. The SAP OPSEC officer is the liaison between the SAP and the command for OPSEC issues. Due to stringent SAP security measures, the Command OPSEC Program Manager or Unit/Organization OPSEC Officer may not always have knowledge of the SAP.

Appendix A References

Section I Required Publications

AR 1–201

Army Inspection Program. (Cited in para 2–4e.)

AR 25–1

Army Knowledge and Information Technology. (Cited in paras 2–3a(15), 5–2d.)

AR 25–2

Information Assurance. (Cited in paras 2–1h(1), 5–2d.)

AR 25–55

The Department of the Army Freedom of Information Act Program. (Cited in paras 1–5c(3)(b), 1–5c(3)(d), L-2.)

AR 340–21

The Army Privacy Program. (Cited in paras 1–5c(3)(b), 1–5c(3)(c).)

AR 380–5

Department of the Army Personnel Security Program. (Cited in paras 1–5c(3)(d), 7–1, G-2, L-2.)

AR 380–12

Subversion and Espionage Directed Against U.S. Army (SAEDA). (Cited in para 2–1i.)

CJCSI 3213.01B

Joint Operations Security. (Cited in paras 1–7a(1), 2–17a.) (Available at www.dtic.mil/cjcs_directives.)

DODD 5205.02

DOD Operations Security (OPSEC) Program. (Cited in para 2–17a.)

FM 3–13

Information Operations: Doctrine, Tactics, Techniques, and Procedures. (Cited in para 1–7a(1).)

Section II Related Publications

A related publication is additional information. The user does not have to read it to understand this publication. DOD Directive, Instructions, and so forth are available at www.dtic.mil/whs/directives. United States Code (USC) are available www.gpoaccess.gov/uscode/. Executive Orders are available at http://www.archives.gov/federal_register/executive_orders/disposition_tables.html.

AR 11–7

Internal Review and Audit Compliance Program

AR 25–30

The Army Publishing Program

AR 70–1

Army Acquisition Policy

AR 70–14

Publication and Reprints of Articles in Professional Journals

AR 70–31

Standards for Technical Reporting

AR 190–13

The Army Physical Security Program

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AR 360-1

The Army Public Affairs Program

AR 380-10

Foreign Disclosure and Contacts with Foreign Representatives

AR 380-40 (O)

Policy for Safeguarding and Controlling Communications Security (COMSEC) Material (U)

AR 380-49

Industrial Security Program

AR 380-53

Information Systems Security Monitoring

AR 380-67

The Department of the Army Personnel Security Program

AR 380-381 (U)

Special Action Programs (SAPS) and Sensitive Activities

AR 381-10 (O)

U.S. Army Intelligence Activities

AR 381-11

Intelligence Support to Capability Development

AR 381-14 (C)

Technical Counterintelligence (TCI) (U)

AR 381-20

The U.S. Army Counterintelligence Program

AR 381-47 (S)

U.S. Army Offensive Counterespionage Operations (U)

AR 381-102 (S)

U.S. Army Cover Program (U)

AR 525-13 (O)

Antiterrorism

AR 525-20

Command and Control Countermeasures (C2CM) Policy

AR 525-21 (C)

Battlefield Deception Policy (U)

AR 525-22 (S)

Electronic Warfare (EW) Policy (U)

AR 690-700

Personnel Relations and Services (General)

AR 715-30

Secure Environment Contracting

CJCSI 3210.03B (S)

Joint Electronic Warfare Policy (U) (Available at http://www.dtic.mil/cjcs_directives.)

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CJCSI 3211.01C

Joint Policy for Military Deception (U) (Available at http://www.dtic.mil/cjcs_directives.)

CJCSI 6510.01D

Information Assurance (IA) and Computer Network Defense (CND) (Available at http://www.dtic.mil/cjcs_directives.)

CJCSM 3122.01A (Restricted)

Joint Operation Planning and Execution System (JOPES), Volume II, (Planning and Execution Formats and Guidance)

DOD 0-2000.12H (FOUO)

Protection of Personnel & Activities Against Acts of Terrorism & Political Turbulence Available only contacting OASD/LIC to obtain hard book.

DOD 5220.22-M

National Industrial Security Program Operating Manual Supplement

DOD C-5105.21-M-1

Sensitive Compartmented Information (SCI) Administering Security Manual. (Available by contacting the Defense Information Agency.)

DODD 5000.1

The Defense Acquisition System

DODD 5200-1-M

Acquisition Systems Protection Program

DODD 5200.39

Security, Intelligence, and Counterintelligence Support to Acquisition Program Protection

DODD 5205.7

Special Access Program (SAP) Policy

DODD 5230.24

Distribution Statements on Technical Documents

DODD 5230.25

Withholding of Unclassified Technical Data from Public Disclosure

DODD 5400.7

DOD Freedom of Information Act (FOIA) Program

DODI 5000.2

Operation of the Defense Acquisition System

Executive Order 12356

National Security Information

Executive Order 12958

Classified National Security Information

Executive Order 13222

Continuation of EXPORT Control Regulation

Executive Order 13292

Further Amendment to Executive Order 12958, as amended, Classified National Security Information

FM 2-0

Intelligence

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FM 3-19.30

Physical Security

Joint Pub 1-02

Department of Defense Dictionary of Military and Associated Terms

Joint Pub 3-13

Information Operations

Joint Pub 3-13.3

Operations Security

Joint Pub 3-13.4

Military Deception

JP 2-0

Doctrine for Intelligence Support to Joint Operations

National Security Division Directive 298

National Operations Security (OPSEC) Program

NTISSD No. 600

Communications Security (COMSEC) Monitoring (Available at <http://www.jcs.mil>.)

UCMJ, Article 92

Failure to obey order or regulation (Available at <http://www.au.af.mil/au/awc/awcgate/ucmj.htm>.)

10 USC 3013b

Secretary of the Army

50 USC 2401

Establishment and mission

50 USC 2402

Administrator for Nuclear Security

50 USC 2403

Principal Duty Administrator for Defense Program

50 USC 2404

Deputy Administrator for Defense Program

50 USC 2405

Foreign policy control

50 USC 2406

Deputy Administrator for Naval Reactors

50 USC 2407

General counsel

50 USC 2408

Staff Administration

50 USC 2409

Scope of Authority of the Secretary of Energy to modify organization of Administration

50 USC 2410

Status of Administration and contractor personnel within Deputy of Energy

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50 USC 2411

Enforcement

50 USC 2412

Administrative procedure and judicial review

50 USC 2413

Annual report

50 USC 2414

Administrative and regulatory authority

50 USC 2415

Definitions

50 USC 2416

Effect on others Act

50 USC 2417

Authorization of appropriations

50 USC 2418

Effective date

50 USC 2419

Termination date

50 USC 2420

Savings provisions

Section III

Prescribed Forms

This section contains no entries.

Section IV

Referenced Forms

DD Form 254

Contract Security Classification Specification. (Available at <http://www.dtic.mil/whs/directives/>.)

Appendix B The OPSEC Process

B-1. Overview

The OPSEC process consists of five steps which can apply to any plan, operation, program, project or activity. These steps provide a framework for the systematic process necessary to identify, analyze and protect sensitive information. The process is continuous and assessments should occur frequently throughout an operation. It considers the changing nature of critical information, the threat and vulnerability assessments throughout the operation. It uses the following steps:

- a. Identification of critical information.
- b. Analysis of threats.
- c. Analysis of vulnerabilities.
- d. Assessment of risk.
- e. Application of OPSEC measures.

B-2. Identification of critical information

The purpose of this step is to determine what needs protection. This is one of the most difficult steps of the five-step process and is the most important to accomplish. OPSEC cannot protect everything, so the most important items should be afforded the greatest efforts of protection. The OPSEC officer in conjunction with other staff officers' input develops the unit or organization's critical information and provides it to the Commander, Director, or an individual in an equivalent position for approval.

a. Critical information consists of specific facts about friendly capabilities, activities, limitations (includes vulnerabilities), and intentions needed by adversaries for them to plan and act effectively so as to degrade friendly mission accomplishment.

(1) Critical information is information that is vital to a mission that if an adversary obtains it, correctly analyzes it, and acts upon it, the compromise of this information could prevent or seriously degrade mission success.

(2) Critical information can be classified information or unclassified information. Critical information that is classified requires OPSEC measures for additional protection because it can be revealed by unclassified indicators.

(3) Critical information that is unclassified especially requires OPSEC measures because it is not protected by the requirements provided to classified information.

(4) Critical information can also be an action that provides an indicator of value to an adversary and places a friendly activity or operation at risk.

b. There are several sources which can help the OPSEC officer determine the unit or organization's critical information.

(1) The supporting intelligence element will provide information on the adversary and its intelligence requirements. Known tasking of the adversary's intelligence system for answers to specific questions about friendly intentions, capabilities, limitations and activities will be part of critical information.

(2) The next higher echelon publishes OPSEC guidance for subordinate units to support its OPSEC program. Subordinate units develop their critical information at the lowest level and forward their critical information lists (CIL) or Essential Elements of Friendly Information (EEFI) to higher echelons. Higher echelons consolidate lower echelons critical information as a foundation for their own CIL/EEFI. Final critical information lists from higher echelons are then sent down to subordinate units, which subordinate units must support.

(3) The Commander, Director, or equivalent leadership position will provide specific guidance.

(4) The security classification guide (SCG) for a program or operation identifies classified critical information. The SCG itself is sensitive information, since it names, by classification level, the most sensitive areas of an activity, program, project or operation.

(5) Various laws and executive orders require controlled unclassified information (CUI) to be protected. The following list contains examples of CUI, but is not all inclusive.

(a) Information concerning a protected person

(b) Export controlled technical data (on the Military Critical Technologies List, as required by the Export Administration Act (50 USC App. 2401-2420) of 1979, extended by Executive Order 13222 under the International Emergency Economic Powers Act.)

(c) Sensitive information (as defined in Public Law 100-235, the Computer Security Act of 1987)

(d) Contract financial data in the pre-award stage

(e) Military operational and tactical information

(f) DOD-developed computer software

(g) Proprietary data (trade secrets)

(h) Test materials used in an academic environment

(i) Law Enforcement Sensitive information

(6) Appendix C has sample critical information by category of information.

(7) Indicators that would reveal critical information are also critical information. Appendix D has samples of OPSEC indicators that could reveal critical information.

c. Identify the length of time critical information needs protection. Not all information needs protection for the duration of an operation.

d. The Commander must approve the unit's critical information.

B-3. Analysis of threats

a. The purpose of this step is to identify adversary collection capabilities against critical information. Adversary collection activities target actions and open source information to obtain and exploit indicators that will negatively impact the mission. Operations security indicators are friendly actions and open-source information that can be interpreted or pieced together by an adversary to derive critical information. (See app D for sample OPSEC indicators.)

b. Methodology.

(1) In coordination with the intelligence staff and all other staff elements, examine each part of the activity/operation to find actions or information that will provide indicators in each area (personnel, logistics, communications, movement activities, aviation, and so forth.)

(2) Compare the identified indicators with the adversary's intelligence collection capabilities. A vulnerability exists when the adversary can collect an indicator of critical information, correctly analyze the information, make a decision, and take timely action to adversely influence, degrade or prevent friendly operations. One method to use is to develop a "mission timeline." Identify along the timeline anything the Commander has stated he or she wants protected.

(3) Have each staff element/participant in the action/operation identify along the "timeline" actions that "must be accomplished" in order for the mission to be accomplished.

(4) Identify which of these "must be accomplished" actions will be indicators an adversary could use. Now compare each indicator with each of the adversary's collection capabilities. Where there is a match, there is a vulnerability. Consider the following questions:

(a) What critical information does the adversary already know? Is it too late to protect information already known by an adversary?

(b) What OPSEC indicators will friendly activities create about the critical information not already known by the adversary?

(c) What indicators can the adversary actually collect? (This depends on the capabilities of the adversary's intelligence system.)

(d) What indicators will the adversary be able to use to the disadvantage of friendly forces?

(e) Which indicators can be used to friendly advantage by fostering a desired perception by the adversary that will be beneficial to friendly operations? (Coordinate with Military Deception (MILDEC) planners and PSYOP Officers.)

B-4. Analysis of vulnerabilities

The purpose of this step is to identify each vulnerability and draft tentative OPSEC measures addressing those vulnerabilities. The most desirable measures provide needed protection at the least cost to operational effectiveness and efficiency.

a. Operations security measures are methods and means to gain and maintain essential secrecy about critical information. There are three categories of measures to accomplish this.

(1) Action control consists of measures to control friendly activities. Action control eliminates indicators or the vulnerability of actions to exploitation by adversary intelligence systems. Select what actions to undertake, decide whether or not to execute actions or impose restraints on actions (trash control, mandatory use of secure communications, OPSEC reviews, and so forth.) Specify who, when, where and how.

(2) Countermeasures disrupt the adversary's information gathering or prevent their recognition of indicators when collected materials are processed. Use diversions, camouflage, concealment, jamming, deterrence, police powers, and force against adversary information gathering and processing capabilities.

(3) Counteranalysis is directed at the adversary analyst to prevent accurate interpretations of indicators during adversary analysis of collected material. Confuse the adversary analyst through deception techniques such as cover.

b. Select at least one tentative OPSEC measure for each identified vulnerability. Some measures may apply to more than one vulnerability. Specify who, when, where, how and for how long the measure is to be in effect.

c. Assess the sufficiency of routine security measures (personnel, physical, cryptographic, document, special access, automated information systems, and so on). These will provide OPSEC measures for some vulnerabilities.

d. If required, refer to AR 525-21(C) and FM 90-2 for information on deception and refer to AR 381-102 (S) for information on cover.

e. Appendix F has sample OPSEC measures.

B-5. Assessment of risk

The purpose of this step is to select which of the tentative OPSEC measures to implement. The OPSEC Officer recommends to the Commander the OPSEC measures that he or she believes should be implemented, but the commander responsible for the mission must make this decision. The Commander must balance the risk of operational failure against the cost of OPSEC measures.

a. Consider the following questions for each tentative measure. The OPSEC Officer must be prepared to answer each of these questions for the Commander.

- (1) What is the likely impact of an OPSEC measure on operational effectiveness if implemented?
- (2) What is the probable risk to mission success (effectiveness) if the unit does not implement an OPSEC measure?
- (3) What is the probable risk to mission success if an OPSEC measure does not work?
- (4) What is the impact on future missions if this measure is adopted and successful?
- (5) What is the impact to other units of practicing an OPSEC measure?

b. Decide which, if any, OPSEC measures to recommend for implementation and when to do so.

c. Check the interaction of OPSEC measures. Ensure that a measure to protect a specific piece of critical information does not unwittingly provide an indicator of another.

d. Determine the coordination requirements for OPSEC measures with the other capabilities.

e. Submit the final selected OPSEC measures to the Commander for approval.

f. The Commander may decide on a no-measures alternative. This is acceptable, if the OPSEC process was used to determine that no critical information requires protection or that the costs outweigh the risks. However, that decision must be documented for future reference.

B-6. Application of OPSEC measures

a. The purpose of this step is to apply OPSEC measures, approved by the Commander, to ongoing activities or to incorporate them into plans for future operations. There are two aspects to this step: The OPSEC Officer implements the OPSEC measures and then unit personnel implement the OPSEC measures.

(1) The OPSEC Officer implements OPSEC measures. The OPSEC Officer can implement OPSEC measures by generating guidance or tasking. The guidance or tasking is in the form of annexes to plans, OPSEC plans, SOPs and memoranda which may be issued in hard copy or by electronically transmitted messages. The OPSEC Officer will:

(a) Incorporate OPSEC measures in the operation, activity, acquisition program or project. Under the commander's authority, direct the implementation of those measures that require immediate action. This applies to current operations as well as planning and preparation for future ones.

(b) Document the OPSEC measures. Operations, exercises, RDT&E programs, acquisition programs, and other activities of interest to adversary intelligence services will have an OPSEC annex or plan. (If the Commander selected a no-measures alternative, state that fact.)

(c) Appendix M has a sample format for an OPSEC Annex or Appendix. This format may be used in support of all activities and operations in addition to Information Operations. For Joint Operations, use the format in JCS PUB 5-03.2, Volume II, Supplemental Planning Formats and Guidance. This format is consistent, as of the date of this regulation, with a draft change to JCS PUB 5-03.2, Volume II, Supplemental Planning Formats and Guidance, 10 March 1992.

(d) There is no set format for an OPSEC plan. Appendix N has a model outline of an OPSEC plan for activities, programs or projects not documented by an OPORD or OPLAN. This model can apply to Special Access Programs or Acquisition Systems Program Protection Plans. Tailor the format and content of the OPSEC plan to meet the specific need. As a minimum, address the following points:

- Requirements for the identification and protection of critical information from initial planning through post-execution phases.
- Tasks to staff and subordinate commands to plan and implement OPSEC measures.
- An OPSEC estimate comprising the identified or assumed adversary knowledge of friendly operations or activity, friendly critical information and an evaluation of friendly OPSEC effectiveness.
- Intelligence collection threat consisting of friendly detectable indicators, critical information and the adversary's capability to obtain and use the information.
- OPSEC measures to implement.

(e) Brief OPSEC requirements to planners, participants and support personnel. OPSEC measures are command-directed actions executed by individuals, who must be aware of their responsibilities. Emphasize the adverse results of a failure to maintain effective OPSEC, particularly for long-term undertakings such as RDT&E programs.

(2) Personnel within the organization implement OPSEC measures. The role that unit personnel play begins upon receipt of the OPSEC guidance or tasking. By complying with the published OPSEC guidance or tasking, unit personnel functionally implement the required OPSEC measures.

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b. After the implementation of appropriate measures, the OPSEC Officer should evaluate the effectiveness of OPSEC measures during execution.

(1) The application of OPSEC measures is a continuous cycle that includes evaluating intelligence and counterintelligence reports, public media disclosures, web site reviews, integrated systems security monitoring and feedback reports on OPSEC measures. Such reports include OPSEC assessments and surveys.

(2) As part of the OPSEC evaluation process, OPSEC Officers will—

- (a)* Evaluate the effectiveness of current OPSEC measures.
- (b)* Provide emphasis when needed.
- (c)* Recommend adjustments to improve the effectiveness of existing measures.
- (d)* Recommend new measures if significant new vulnerabilities develop.

B-7. Planning guidance

a. Operations security steps occur within the military decision making process (MDMP). The OPSEC Officer provides planning guidance for staff elements. Each staff element will identify the critical information, who is responsible for protecting it, and the vulnerabilities in their functional areas and provide them to the OPSEC Officer.

b. OPSEC planning guidance (provided as an OPSEC estimate) includes the following items:

- (1) An estimate of probable adversary knowledge of the activity or operation.
- (2) A preliminary list of critical information.
- (3) A summary of adversary intelligence collection capabilities.
- (4) A list of OPSEC indicators by staff function.
- (5) A list of OPSEC measures to implement immediately and additional measures to consider.

c. By incorporating OPSEC into planning early on, the activity or operation will be more effective during execution.

d. An example situation may be a unit that decides its upcoming deployment date is critical information. Critical information is revealed by visible indicators, for example the inoculations that often take place prior to deployment. These indicators can be detected by an adversary based on the assessed threat. Since virtually any adversary can observe a unit gathering for inoculations, the threat is legitimate in this case and this is a vulnerability. To counter this vulnerability, the unit may direct an OPSEC measure, such as sending unit members in smaller groups for their inoculations. The OPSEC Officer would then observe and gauge the effectiveness of this measure and revise as appropriate.

Appendix C Sample Critical Information

C-1. Overview

The following paragraphs provide a few examples of critical information. There are many other items of critical information possible for the wide range of Army operations and activities. The purpose of this appendix is to stimulate thinking. Do not use it as a checklist, since each operation or activity will have critical information unique to itself.

C-2. Courses of action

- a.* Specific courses of action (COAs) the U.S. and allied commands are planning.
- b.* Specific COAs that U.S. and allied forces can not undertake or execute.

C-3. Forces

- a.* U.S. and allied forces earmarked for possible COAs.
- b.* Readiness levels of organizations.
- c.* Specific current force/unit locations.
- d.* Specific projected force/unit locations.

C-4. Command and control

- a.* U.S. and allied command arrangements for executing COAs.
- b.* Current or future locations of unit commanders.
- c.* Current or future command post locations.
- d.* Command post vulnerabilities.

C-5. Communications

- a.* C4 & C4I capabilities.
- b.* Communications sites locations.

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- c. Communications limitations (weather, terrain and equipment shortages, etc.)

C-6. Logistics

- a. Logistical posture of U.S. and allied forces.
- b. Speed of deployment/redeployment of ground and air forces.
- c. Pertinent ground, air, and sea LOCs; locations of storage depots, ports, and airfields.
- d. Vulnerabilities to interdiction of the LOCs.
- e. Contents of Army Prepositioned Stocks (APS) and significant restructuring of APS.

C-7. Supplies

- a. Levels of supplies available for immediate support.
- b. Pre-positioned supply sites.
- c. Period of combat sustainment with those supplies.
- d. Critical item shortages (in all classes).
- e. Limitations to resupply capability.
- f. Demand level for Class IX items.

C-8. Locations

- a. Specific locations of exercises and operations.
- b. Specific locations of participating forces.
- c. Specific projected force/unit locations.
- d. Alternate force/unit locations.

C-9. Vulnerabilities

- a. Vulnerabilities of defensive dispositions.
- b. Vulnerabilities of sensors and other capabilities to detect attack.
- c. Vulnerabilities to attack.
- d. Vulnerabilities of units and weapons and weapons systems.
- e. Vulnerabilities in protection or security forces or security plans.

C-10. Intelligence

- a. Intelligence, surveillance and reconnaissance resources available to support the Commander.
- b. Locations of those ISR capabilities.
- c. Ongoing ISR operations and their goals.
- d. Vulnerabilities to exploitation or destruction of those friendly ISR capabilities.

C-11. Rules of engagement

Policies and rules of engagement (ROE) that govern the use of weapons and electronic or acoustic warfare systems.

C-12. Allies

- a. Nations providing current or future support to the U.S.
- b. Vulnerabilities that could be exploited to reduce or eliminate such support.

C-13. Maintenance

- a. Maintenance and salvage capabilities of U.S. and allied forces.
- b. To what degree these capabilities can support and sustain forces in combat.
- c. Vulnerabilities to attack.

C-14. Weapons

- a. Specific characteristics and capabilities of weapons and electronic systems available to coalition forces.
- b. Doctrine for using various weapons.
- c. Indicators that unconventional weapons will be employed.
- d. New weapons that are available or are being employed.
- e. Vulnerabilities and limitations in friendly weapons and weapons systems.

C-15. Psychological operations

- a. Intended psychological warfare and subversion operations.
- b. Plans to exploit adversary vulnerabilities.
- c. Ongoing operations.

- d.* U.S. agencies conducting operations.
- e.* Psychological operations (PSYOP) themes and objectives.

C-16. Psychological operations vulnerabilities

Vulnerabilities of U.S. forces to psychological warfare and subversion.

C-17. Special Operations Forces and Unconventional Warfare

- a.* Intended sabotage and direct action mission targets.
- b.* Adversary vulnerabilities planned for exploitation.
- c.* Friendly capabilities to conduct Unconventional Warfare (UW) operations.
- d.* U.S. agencies controlling those resources.
- e.* The SOF team deployment dates.
- f.* The SOF team deployment sites.
- g.* Number of SOF teams/personnel in an area.
- h.* Indigenous support to SOF teams.
- i.* Conventional units associated with SOF teams/personnel.

C-18. Deception

- a.* Planned political and military deceptions.
- b.* Ongoing deception operations.
- c.* U.S. agencies conducting deception operations.
- d.* Identity of military units/organization conducting or participating in deception activities.

C-19. Deception vulnerabilities

Vulnerabilities of U.S. commanders and staffs to deception.

C-20. Counterintelligence

- a.* U.S. counterintelligence (CI) capabilities to detect and neutralize espionage and sabotage nets.
- b.* Number of CI assets available.
- c.* Identification and location of CI elements and activities.
- d.* Identification of local personnel that may be assisting friendly CI forces.

C-21. Research, Development, Test and Evaluation Programs

- a.* Weapons systems development schedules (dates, times, locations).
- b.* Emerging technologies applicable to new weapons systems.
- c.* Computer software used in weapons systems development, testing and evaluation.
- d.* Location of unclassified computer data bases used by the Research, Development, Test and Evaluation (RDT&E) community.
- e.* Specific contract criteria stated in a classified contract.
- f.* Identification of Special Access elements within a contract or program.
- g.* Specific Program Protection Plan (PPP) implementation methods.

C-22. Medical

- a.* Casualty figures, both actual and projected.
- b.* The VIPs being treated by our medical treatment facilities (MTF).
- c.* Overall bed/treatment capacity.
- d.* Increased medical supplies (vaccines, blood products, and so forth) required by unit or theater.
- e.* Shortages in medical MOSs and personnel.
- f.* Identification of projected medical personnel/team deployments.
- g.* Specific identification of classified medical related research programs.
- h.* Identified medical vulnerabilities of friendly forces.

C-23. Systems acquisition

- a.* Corporations or companies projected to be involved in system acquisition.
- b.* Funding amounts of the acquisition program.
- c.* Specifics or requirements of the program in acquisition.
- d.* Classification levels of the program.
- e.* Duration of the acquisition.

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- f. Shortfalls in ability to conduct an acquisition on time to meet requirement.

C-24. Government contractors

- a. Programs in which the contractor provides classified services and support to the U.S. Government.
- b. Pre-contract award identification of locations of contractor duty.
- c. Contractor increasing hiring for new or existing contracts or programs.
- d. Contractor information or service sharing agreements with other private organizations.

C-25. Arms Control Treaty Inspections

- a. Missions of the activities on the installations to be visited.
- b. If the installation to be visited is self-sufficient or reliant on the local community for support (that is, telephone service, electricity, water, fire department, police, and so forth.)
- c. If all the buildings on the installation are in use.
- d. Access to the post.
- e. Morale of installation personnel.
- f. Condition of the installation.
- g. Portions of the installation that appear to have more protection/security than other parts of the installation.
- h. Security procedures in place at this installation (FBI support, physical security, counterintelligence activities, law enforcement).

C-26. Automated Information Systems

- a. Automated Information Systems (AIS) protection being implemented (measures/procedures).
- b. The AIS approvals/certifications.
- c. Type of AIS equipment protection within an office environment and/or remote site.
- d. Specific identified vulnerabilities in AIS protections at specific locations.

C-27. Special Access Programs

- a. Organizations and contractors involved in the SAP.
- b. Mission or subject of the SAP.
- c. Operational life of the SAP/current stage of development.
- d. Security procedures for the SAP.
- e. Budget for the SAP.
- f. Number of personnel in the SAP.
- g. Existence and identification of an unacknowledged SAP.

Appendix D OPSEC Indicators

D-1. Characteristics

Indicators are data derived from open sources or from detectable actions that adversaries can piece together or interpret to reach personal conclusions or official estimates concerning friendly capabilities, activities, limitations, and intentions. An item which meets any of the characteristics below (Signature, Association, Profile, Contrast, or Exposure) is an indicator. Indicators are the bits and pieces of information and data that the adversary analyst pieces together to develop his intelligence estimate. Indicators are what the adversary uses to formulate his perception of our operations. We can manage the adversary's perception by managing the indicators. OPSEC uses an adversary's perspective and modifies friendly profiles accordingly.

a. *Signature.* This characteristic makes an indicator identifiable or causes it to stand out. Uniqueness and stability are properties of a signature. Uncommon or unique features reduce the ambiguity of an indicator. An example is the unique design of the M-1 series main battle tank. Its visual signature cannot be mistaken from most tanks. A unique visual signature minimizes the number of other indicators that an adversary must observe to confirm its significance. An indicator's signature stability, which implies constant or stereotyped behavior, can allow an adversary to predict intentions. Varying the behavior decreases the signature's stability and thus increases the ambiguity of the adversary's observations. Procedural features are an important part of any indicator's signature and may provide the greatest value to an adversary. These features identify how, when and where the indicator occurs and what part it plays in the overall scheme of operations and activities.

b. *Associations.* These are the keys to interpretation. Compare current with past information to identify possible relationships. Continuity of actions, objects or other indicators, which register as patterns, provides another association. The presence of special operations aviation aircraft such as the MH-6, MH-60, and MH-47 may be indicators of other

special operations forces (SOF) operating in the area. Certain items of equipment that are particular to specific units are indicators of the potential presence of related equipment. For example, the sighting of an M-88A2 Hercules Recovery Vehicle likely indicates the presence of an armored unit equipped with M1A2 series tanks. (The M-88A2 is rated to recover and tow the M1A2 series tanks.) Such continuity can result from repetitive practices or sequencing instead of from planned procedures. When detecting some components of symmetrically arrayed organizations, the adversary can assume the existence of the rest. As another example, the adversary would suspect the presence of an entire infantry battalion, when intelligence detects the Headquarters Company and one line company. When taken as a whole, the pattern can be a single indicator, which simplifies the adversary's problem.

c. Profiles. Each functional activity has a profile made up of unique indicators, patterns and associations. The profile of an aircraft deployment, for example, may be unique to the aircraft type or mission, as in the special operations aviation example. This profile, in turn, has several sub-profiles for the functional activities needed to deploy the particular mission aircraft (for example, fuels, avionics, munitions, communications, air traffic control, supply, personnel and transportation). If a functional profile does not appear to change from one operation to the next, it is hard for an analyst to interpret. If, however, it is unique, it may contain the key or only indicator needed to understand the operation. Unique profiles cut the time needed to make accurate situation estimates. They are primary warning tools because they provide a background for contrasts.

d. Contrasts. These are the most reliable means of detection because they use changes in established profiles. They are simpler to use because they only need to be recognized, not understood. One question prompts several additional ones concerning contrasts in profile. The nature of the indicator's exposure is an important aspect when seeking profile contrasts. In the special operations aviation example, if the adversary identifies items unique to special operations aviation at an airfield, this will contrast with what is "normal" at the airfield and will indicate the deployment of special operations aircraft to the airfield without having actually observed them.

e. Exposure. Duration, repetition and timing of an indicator's exposure affect its importance and meaning. Limited duration and repetition reduces detailed observation and associations. An indicator that appears over a long period of time becomes part of a profile. An indicator that appears for a short time will likely fade into the background of insignificant anomalies. Repetition is the most dangerous. Operations conducted the same way several times with little or no variation provide an adversary the information needed to determine where, when, how and with what to attack. This is a lesson learned at the cost of many lives during every war.

D-2. Sample OPSEC indicators

The following paragraphs provide a few examples of OPSEC indicators. There are many other indicators possible for the wide range of Army operations and activities. The purpose of this appendix is to stimulate thinking. Do not use it as a checklist, since each operation or activity will have indicators unique to itself.

D-3. Administration

- a.* Temporary duty (TDY) orders.
- b.* Conferences.
- c.* Transportation arrangements
- d.* Billeting arrangements.
- e.* Medical care.
- f.* Schedules.
- g.* Plans of the day.
- h.* Leave for large groups or entire units.
- i.* Reserve mobilization.
- j.* Changes to daily schedules.
- k.* Notice to airmen (NOTAM) and International Civil Aviation Organization (ICAO) notices.
- l.* Change of mail addresses or arrangements to forward mail on a large scale.
- m.* Runs on post exchange for personal articles; for example, to include personal radios.
- n.* Emergency personnel requisitions and fills for critical skills.
- o.* Emergency recall of personnel on leave and pass.

D-4. Operations, plans, and training

- a.* Changes in defense readiness condition (DEFCON), force protection condition (FPCON) or information condition (INFOCON).
- b.* Movement of forces into position for operations.
- c.* Abnormal dispersions or concentrations of forces.
- d.* Deviations from routine training.
- e.* Rehearsals and drills for a particular mission.
- f.* Exercises and training in particular areas with particular forces.

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- g.* Repeating operations the same way, same time, same route or in same area. Fixed schedules and routes.
- h.* Standard reactions to hostile acts.
- i.* Standardizing maneuvers or procedures.
- j.* Standardizing force mixes and numbers to execute particular missions down to squad level operations.
- k.* Changing guards at fixed times.
- l.* Appearance of special purpose units (bridge companies, pathfinders, Explosive Ordnance Detachments (EOD), Special Operations Forces (SOF), Liaison Officer (LNO) teams, and so forth).
- m.* Change in task organization or arrival of new attachments.
- n.* Artillery registration in new objective area.
- o.* Surge in food deliveries to planning staffs at major headquarters.
- p.* Unit and equipment deployments from normal bases.

D-5. Communications

- a.* Voice and data (telephone, cellular phone, wireless) transmissions between participants in an operation.
- b.* Establishment of command nets.
- c.* Changes in message volume (phone calls to secure systems), such as increased radio, e-mail, and telephone traffic from HQs.
- d.* Units reporting to new commanders.
- e.* Identification of units, tasks or locations in unsecured transmissions.
- f.* Increased communications checks between units/organizations.
- g.* Unnecessary or unusual increase in reporting requirements.
- h.* Sudden imposition of communications security measures, such as radio silence.
- i.* Appearance of new radio stations in a net.
- j.* Communications exercises.
- k.* Appearance of different cryptographic equipment or materials.
- l.* Increase in unofficial use of commercial e-mail services.
- m.* Unofficial use of Instant Messenger and chat forums

D-6. Intelligence, counterintelligence, and security

- a.* Concentrated reconnaissance in a particular area.
- b.* Embarking or moving special equipment.
- c.* Recruitment of personnel with particular language skills.
- d.* Routes of reconnaissance vehicles.
- e.* Sensor drops in target area.
- f.* Increased activity of friendly agent nets.
- g.* Increased ground patrols.
- h.* Unusual or increased requests for meteorological or oceanographic information.
- i.* Unique or highly visible security to load or guard special munitions or equipment.
- j.* Adversary radar, sonar or visual detection of friendly units.
- k.* Friendly unit identifications through communications security violation, physical observation of unit symbols, etc.
- l.* Trash and recycle bins that contain critical information.

D-7. Logistics

- a.* Volume and priority of requisitions.
- b.* Package or container labels that show the name of an operation, program or unit designation.
- c.* Prepositioning equipment or supplies.
- d.* Procedural disparities in requisitioning and handling.
- e.* Accelerated maintenance of weapons and vehicles.
- f.* Presence of technical representatives.
- g.* Unusual equipment modification.
- h.* Increased motor pool activities.
- i.* Test equipment turnover.
- j.* Special equipment issue.
- k.* Stockpiling petroleum, oil, lubricants, and ammunition.
- l.* Upgraded lines of communication (LOCs).
- m.* Delivery of special or uncommon munitions.
- n.* New support contracts or host nation agreements.

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- o.* Arranging for transportation and delivery support.
- p.* Requisitions in unusual quantities to be filled by a particular date.

D-8. Engineer

- a.* New facility leases.
- b.* Construction of mock-ups for special training.
- c.* Production or requisitions of unusual amounts of maps and charts, or products for unusual areas.
- d.* Attachment of specialized heavy equipment.

D-9. Medical

- a.* Stockpiling plasma and medical supplies.
- b.* Movement of deployable medical sets (DEPMEDS).
- c.* Immunization of units with area specific and time-dependent vaccines.
- d.* Identifying special medical personnel and teams deploying to specific areas.
- e.* Sudden recall of National Guard and Army Reserve doctors to active duty.

D-10. Emissions other than communications

- a.* Radar and navigational aids that reveal location or identity.
- b.* Normal lighting in a blackout area.
- c.* Operating at unusual speed in water.
- d.* Loud vehicle or personnel movements.
- e.* Smoke and other odors.

D-11. Research, development, test and evaluation and acquisition activities

- a.* Solicitations for subcontractors to perform portions of the work.
- b.* Lists of installations that are involved in particular contracts or projects.
- c.* Specialized hiring of personnel for particular contracts or projects.
- d.* Highlighting specific security needs or requirements for portions of a projector contract.
- e.* Testing range schedules.
- f.* Unencrypted emissions during tests and exercises.
- g.* Public media, particularly technical journals.
- h.* Budget data that provides insight into the objectives and scope of a system R&D effort or the sustainability of a fielded system.
- i.* Deployment of unique units, targets and sensor systems to support tests associated with particular equipment or systems.
- j.* Unusual or visible security imposed on particular development efforts that highlight their significance.
- k.* Special manning for tests or assembly of personnel with special skills from manufacturers known to be working on a particular contract.
- l.* Stereotyped use of location, procedures and sequences of actions when preparing for and executing test activity for specific types of equipment or systems.
- m.* Advertisements indicating that a company has a contract on a classified system or component of a system, possesses technology of military significance or has applied particular principles of physics and specific technologies to sensors and the guidance components of weapons.
- n.* Schedules (delivery, personnel arrival, transportation, test, ordnance loading, etc.) posted where personnel without a need-to-know have access.
- o.* Conferences, symposia, and internal professional forums.

Appendix E The Threat

E-1. Overview

a. Because the U.S. military is superior in traditional forms of warfare, adversaries and potential adversaries have shifted away from traditional warfare and have adopted asymmetric methods and means. In addition to traditional capabilities and methods, adversaries also will conduct irregular, catastrophic, and disruptive forms of warfare.

(1) Traditional threats are posed by adversaries employing recognized military capabilities and forces in familiar or symmetric forms of conflict.

(2) Irregular threats come from adversaries employing unconventional methods to counter the traditional advantages of stronger opponents.

(3) Catastrophic threats involve the acquisition, possession, and use of weapons of mass destruction (WMD) or methods producing effects of WMD.

(4) Disruptive threats can come from adversaries who develop and use breakthrough technologies to negate U.S. advantages in key operational domains.

b. Adversaries are not limited to practicing one form of warfare and can be expected to gain and employ methods and capabilities from the other forms of warfare.

c. The asymmetric methods of warfare involve a strong emphasis on collecting information from unclassified and open sources. Because the U.S. is a free and open society, information is readily available and easy to access. Adversaries are exploiting this vulnerability by aggressively reading open source and unclassified material about the U.S. Army. As a result, many adversaries do not need to invest in costly and highly technical intelligence collection systems when they can obtain as much as 80% of the information they are seeking openly and legally.

E-2. Adversaries

a. *Non-state actors.* These adversaries do not have a formal and recognized government and are international or transnational in nature and as a result are difficult to identify and locate. They do not employ traditional military forces or intelligence services. They favor irregular warfare through terrorist tactics and methods but also seek disruptive and catastrophic means and methods. Non-state actors place an emphasis on collecting open source and unclassified information since they typically do not possess highly technical and expensive collection systems.

b. *Nation-states.* These adversaries are readily identifiable and employ traditional military forces and professional intelligence services that collect information through a variety of methods. They are also placing an emphasis on collecting open source and unclassified information as well as human intelligence collection since they are far less expensive and in some ways more effective than expensive and highly technical means of collection.

c. *Domestic threats.* Domestic adversaries are not as readily apparent to identify as they are part of the local population. They do not likely have a formal intelligence collection service but have the advantage of detailed knowledge of the area and people within the places where they live and operate. The information they seek and obtain is readily available as open source and unclassified information.

d. *Criminals.* The criminal threat is not as readily apparent to identify. They will collect open source and unclassified information that is publicly available, as well as information they can obtain through various means such as money or coercion, and information they can obtain from insiders of the unit or organization they target. The supporting CID unit may be able to assist both in identifying crime conducive conditions that increase the risk of compromise of critical information and in mitigating or eliminating the criminal threat.

e. *Hackers.* A hacker is a highly skilled computer programmer who specializes in computer and network systems security. There are hackers who apply their skills for legitimate uses; however, there are hackers with malicious intent who are motivated by ideology, criminal intent, revenge, thrill-seeking, and/or bragging rights. Malicious hackers can easily obtain information on computer systems and networks and have the skills to penetrate through sophisticated defenses. Hackers are extremely difficult to identify as they are able to remain hidden and anonymous through the vast expanse of the Internet. For these reasons, critical and sensitive information on publicly accessible Internet websites are easy targets for hackers and must not be posted on unclassified computers and networks.

f. *Insiders.* The insider threat consists of personnel who work inside the unit or organization. They are the most dangerous threat because of their access to information for which they are cleared and the actions they can perform within the organization. They are also very difficult to identify when they can keep their collection activities unnoticed. For these reasons, sensitive and critical information should only be shared with personnel who need to know.

E-3. Threat collection in the basic intelligence disciplines

Intelligence disciplines are categories of intelligence functions. The Army's intelligence functions are All-source Intelligence, Human Intelligence (HUMINT), Imagery Intelligence (IMINT), Signals Intelligence (SIGINT), Measurement and Signatures Intelligence (MASINT), Technical Intelligence (TECHINT), and counterintelligence (CI). Although JP 2-0 defines these intelligence disciplines, it also includes open-source intelligence (OSINT) as a separate intelligence discipline. Because OSINT is more appropriately defined as a category of information, used singly or integrated into an all-source analytical approach, it is not defined in Army doctrine as an intelligence discipline.

a. All-Source Intelligence.

(1) All-source intelligence is a separate intelligence discipline that is defined as the intelligence products, organizations, and activities that incorporate all sources of information and intelligence, including open-source information, in the production of intelligence. Adversaries seek information from all available sources and will consolidate them into all-source intelligence products.

(2) With the change in the global information environment, open-source intelligence (OSINT) has become a significant source from which adversaries collect information for use against the U.S. Vast amounts of information of great interest to foreign intelligence services and other intelligence collectors are readily available.

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(a) OSINT involves the collection and analysis of freely available information, such as that presented in the media, or available in libraries or the Internet. Open source information includes photographs, newspapers, magazine advertisements, government and trade publications, contract specifications, congressional hearings, computers and other public media. Up to 80 percent of the adversary's intelligence needs can be satisfied through access to open sources without risk and at minimum cost.

(b) In recent years, the Internet has become an ever-greater source of open source information for adversaries of the U.S., websites in particular, especially personal websites of individual Soldiers (to include web logs or "blogs"), are a potentially significant vulnerability. Other sources for open source information include public presentations, news releases from units or installations, organizational newsletters (both for official organizations and unofficial organizations, such as alumni or spouse support groups), and direct observation.

b. *Human Intelligence (HUMINT)*. The various adversaries will have an inclination to conduct collection through HUMINT over the other technical collection disciplines. While HUMINT collection can take much longer to conduct, it is low-cost and can yield intangible information that cannot be collected by mechanical means.

(1) The multidiscipline approach to intelligence collection includes the use of human sources to gain access to information not accessible to other collection assets. HUMINT employs overt and clandestine operations to achieve worldwide collection objectives.

(2) Overt collection operations gather intelligence information from open sources. Threat HUMINT collectors include official diplomatic and trade representatives, visitors, exchange students, journalists and military personnel legitimately in the United States

(3) Clandestine collection operations encompass those activities conducted in a manner intended to assure operational secrecy while providing plausible denial for the sponsoring government. These operations target human sources for information not available through open sources.

(a) Clandestine operations are usually expensive and time consuming. They also involve potential embarrassment to the sponsoring government upon discovery. Therefore, the value of the desired information must justify the costs and risks involved.

(b) Clandestine collection activities may be pursued under cover of business or other activities. Attempts may be made to buy material through third parties or directly as a commercial transaction.

(c) Greed, financial gain, alcoholism, drug abuse, sexual perversion, marital infidelity and financial indebtedness are among the human failures exploited by threat HUMINT collectors. Disenchanted idealists are also a fertile source of information. Another recruitment technique involves misrepresentation of status or the "false flag" approach. A threat agent will attempt to pass himself off as an agent of a U.S. agency or of a friendly government to solicit cooperation.

c. *Imagery Intelligence (IMINT)*. Adversaries can obtain IMINT from land, sea, air, and space platforms when they operate or have access to these IMINT collection platforms.

(1) The most serious threat at the strategic level stems from photo-reconnaissance and open skies observation flights. At the tactical level, airborne collection possesses the greatest IMINT threat. The constant improvement of technical equipment and the employment of combinations of sensors enhance the quality and timeliness of the intelligence product for our adversaries.

(2) Adversaries can gain open source IMINT from commercial companies selling IMINT products obtained from commercial IMINT collection platforms as well as from commercially available programs on the Internet. Some of the readily available commercial IMINT products may not have all the detail necessary for planning an operation, but they provide a foundation of information that adversaries can use.

d. *Signals Intelligence (SIGINT)*. SIGINT incorporates the sub-disciplines of communications intelligence (COMINT) electronics intelligence (ELINT), and foreign instrumentation signals intelligence (FISINT).

(1) COMINT has the greatest impact on the day-to-day performance of Army missions. It derives information from the study of intercepted electromagnetic communications. Prime sources of valuable COMINT include clear voice or non-encrypted telephone and radio communications. Adversaries, especially nation states with intelligence services, use various intercept platforms and have a worldwide COMINT capability. Other adversaries without these sophisticated capabilities will use commercially available technology to obtain COMINT which can be effective when properly utilized.

(2) ELINT is technical or intelligence information derived from non-communications electromagnetic radiations, such as that emitted by radar.

(3) FISINT is derived from the intercept and analysis of electronically transmitted data containing measured parameters of performance, either human or mechanical. Examples are transmitted data on an astronaut's biological status or of a ballistic missile's performance.

e. *Measurement and Signature Intelligence (MASINT)*. MASINT is scientific and technical intelligence obtained by quantitative and qualitative analysis of data derived from technical means for the purpose of identifying any distinctive features associated with the source, emitter, or sender and to facilitate subsequent identification or measurement. The six sub-disciplines of MASINT are radar, radio frequency, geophysical, nuclear radiation, materials, and electro-optical. MASINT includes all technical intelligence except SIGINT and overhead imagery. MASINT is more likely to be used by adversaries with access to highly technical and sophisticated equipment.

f. Technical Intelligence (TECHINT).

(1) TECHINT is derived from the collection and analysis of threat and foreign military equipment and associated material for the purposes of preventing technological surprise, assessing foreign scientific and technical capabilities, and developing countermeasures designed to neutralize an adversary's technological advantages.

(2) Adversaries seek TECHINT on U.S. equipment and material in order to learn their vulnerabilities and counter U.S. technological advantages. As an example, adversaries want to know the vulnerabilities of U.S. vehicles and armor protection in order to conduct effective improvised explosive device (IED) attacks against U.S. forces.

g. Counterintelligence (CI). Counterintelligence counters or neutralizes the adversary's intelligence collection efforts through collection, counter-intelligence investigations, operations, analysis, and production, and functional and technical services. CI includes all actions taken to detect, identify, track, exploit, and neutralize the multidiscipline intelligence activities of friends, competitors, opponents, adversaries, and enemies. CI is the key intelligence community contributor to protect U.S. interests and equities. CI assists in identifying critical information, identifying vulnerabilities to threat collection, and actions taken to counter collection and operations against U.S. forces.

E-4. Technology transfer

The acquisition of sensitive technology by adversaries has led to the significant enhancement of their military-industrial capabilities at the expense of the United States. The Export Administration Act (EAA) of 1979, (50 USC App. 2401-2420) of 1979, extended by Executive Order 13222 under the International Emergency Economic Powers Act, addresses this threat by emphasizing the control of critical technology. To accomplish this task, DOD has enacted a series of initiatives to protect U.S. critical technologies. The DOD Acquisition Systems Program implements measures to identify and protect U.S. critical technologies from inception to termination of use. These policies are contained in DOD Directive 5000.1 and DOD Instruction 5000.2. The following serves to outline the threat which exists in the illegal transfer of U.S. government technology.

a. "The threat" is actually many threats from many external sources: both governmental and commercial (often working together).

b. The highest targeting priority is given to technology (classified or unclassified), which has direct relevance to economic and strategic advantage.

c. What is being threatened and who is engaging in collection efforts are determined by specific technological interests; our information may be "targeted" by any country or international organization.

d. Members of the scientific and technical community, including engineers (both within and outside of government), are increasingly likely to be singled out as espionage targets.

Appendix F
Sample OPSEC Measures

The OPSEC measures in this appendix are only examples to stimulate thought. Do not use them as a checklist. This is not a comprehensive list. Possible OPSEC measures are as varied as the specific vulnerabilities they address.

F-1. Operations and logistics

a. Randomize the performance of functions and operational missions. Avoid repetitive or stereotyped tactics and procedures for executing operations or activities in terms of time, place, event sequencing, formations and C2 arrangements.

b. Employ force dispositions and C2 arrangements that conceal the location, identity and command relationships of major units.

c. Conduct support activities in away that will not reveal intensification of preparations before initiating operations.

d. Transport supplies and personnel to combat units in a way that conceals the location and identity of the combat units.

e. Operate aircraft at varying altitudes and use random flight routes.

f. Operate to minimize the reflective surfaces that units and weapon systems present to radar and sonar.

g. Use darkness to mask deployments or force generation.

h. Approach an objective "out of the sun" to prevent detection.

i. Randomize convoy routes, departure times, speeds, and so forth.

j. Do not set patterns to patrolling activities (start times, locations, number of personnel in a patrol and so forth.)

k. Do not use same landing zone (LZ) or pick-up point repetitively.

l. Do not use same approach (aircraft) or route (vehicle) into and out of an area repetitively.

m. Do not establish overwatch, sniper, communications and medical evacuation/support positions at the same location every time out.

n. Vary small unit patrol formations; do not set patterns.

F-2. Technical

- a. Use radio communications emission control, low probability of intercept techniques, traffic flow security, UHF relay via aircraft, burst transmission technologies, secure phones, landline and couriers. Limit use of HF radios and directional SHF transponders.
- b. Control radar emissions and operate at reduced power.
- c. Mask emissions of forces from radar or visual detection by use of terrain (such as hills and mountains).
- d. Maintain noise discipline, operate at reduced power, proceed at slow speeds, and turn off selected equipment.
- e. Use camouflage, smoke, background noise, added sources of heat or light, paint or weather.
- f. Use deceptive radio transmissions.
- g. Use decoy radio or emission sites.

F-3. Administrative

- a. Avoid bulletin board plan of the day or planning schedule notices that reveal when events will occur.
- b. Conceal budgetary transactions, supply requests and actions and arrangements for services that reveal preparations for activity.
- c. Conceal the issuance of orders, the movement of specially qualified personnel to units and the installation of special capabilities.
- d. Control trash dumping or other housekeeping functions to conceal the locations and identities of units.
- e. Destroy (burn, shred, and so forth) paper to include unclassified information to prevent the inadvertent disposal of classified and sensitive information.
- f. Follow normal leave and pass policies to the maximum extent possible before an operation starts in order to preserve an illusion of normalcy.
- g. Ensure that personnel discreetly prepare for their family's welfare in their absence and that their families are sensitized to their potential abrupt departure.
- h. Maximize use of security screening of local national hires and minimize their access and observation opportunities.
- i. Randomize security in and around installation/camp to prevent setting pattern or observable routine.
- j. Conduct random internal (in camp) unannounced identity and security inspections.

F-4. Military deception

- a. Military deception (MILDEC) can directly support OPSEC by distracting foreign intelligence away from, or provide cover for, military operations and supporting activities. Military deception can be planned and executed by and in support of all levels of command to support the prevention of an inadvertent compromise of classified information, critical information, and sensitive unclassified information. Operations security and MILDEC must be synchronized and deconflicted to ensure that MILDEC is effective and believable.
- b. Operations security can also support MILDEC. An OPSEC analysis of a planned activity or operation identifies potential OPSEC vulnerabilities. Those vulnerabilities are useful to MILDEC planners as possible conduits for passing deceptive information to an adversary. Additionally, MILDEC actions often require specific OPSEC protection. An OPSEC analysis of a planned MILDEC is needed to protect against an inadvertent or unintentional outcome. Failure to maintain good OPSEC can lead to identification of the operation as a deception effort and cause the adversary's intelligence services to refocus their attention on the actual friendly operation.

F-5. Combat action

During hostilities, use force against the adversary's ability to collect and process information. This can involve interdiction, sabotage, direct action missions, guerrilla operations, or strikes against adversary targets.

Appendix G

OPSEC Relationships to other Security Programs

G-1. Background

As stated in Chapter 1, OPSEC protects critical information from adversary observation and collection in ways that traditional security programs cannot. While other security programs focus on protecting classified information, OPSEC focuses on eliminating, reducing, or concealing the unclassified indicators that can compromise classified information, especially critical information. Despite these differences, OPSEC and other security programs are related and must be mutually supporting in order to ensure maximum protection of classified information as well as critical information. The following paragraphs address the relationship of OPSEC to other programs.

G-2. Information Security

a. Information Security (INFOSEC) is the system of policies, procedures, and requirements established under the authority of Executive Order (EO) 12958, as amended by EO 13292, to protect information that, if subjected to unauthorized disclosure, could reasonably be expected to cause damage to the national security.

b. Army Regulation 380-5 provides guidance for classifying material to prescribe the level of protection afforded to it. Protective measures (such as security containers) deny unauthorized personnel access to classified material. The threat of open source exploitation and possible non-compliance with procedures intended to keep classified material from appearing in open sources are OPSEC concerns.

c. Bits of information conveyed in non-secure radio transmissions, non-secure telephone calls, unencrypted e-mail containing sensitive information, public releases, briefings for the public, friendly conversations in public areas, etc., permit adversaries to piece together U.S. intentions and military capabilities. Implementation of OPSEC measures prevents critical information from appearing in open sources.

G-3. Information assurance

a. Information assurance (IA) is the protection of information systems and information in storage, processing, or transit from unauthorized access or modification; denial of service to unauthorized users; or the provision of service to authorized users. It also includes those measures necessary to detect, document, and counter such threats.

b. Information assurance provides the means to ensure the confidentiality, integrity, and availability of information processed by the Army's information-based systems. It provides a measure of confidence that the security features, practices, procedures, and architectures of an information system accurately mediate and enforces the security policy. Information Assurance supports OPSEC by ensuring the confidentiality of information when it is transmitted from the sender to the recipient(s). Confidentiality is the assurance that information is not disclosed to unauthorized entities or processes.

c. The IA is the security discipline that encompasses Communications Security (COMSEC), computer security (COMPUSEC), and emissions security.

(1) Communications Security (COMSEC) consists of measures and controls taken to deny unauthorized persons information derived from telecommunications and ensure the authenticity of such telecommunications. COMSEC is of particular interest to OPSEC. The intercept of non-secure communications is a significant source of intelligence information and OPSEC indicators for adversaries. Components of COMSEC are cryptographic and transmission security.

(a) Cryptographic security is the use of encryption systems to transmit information by message or telephone, which is encrypted or sent using an authorized code. OPSEC is concerned with any deviation from established cryptographic practices that would permit any adversary to "read" U.S. message traffic. OPSEC is also concerned with the possible release of specific information about how friendly cryptographic systems are used or any vulnerabilities that may exist.

(b) Transmission security has a major interface between OPSEC and COMSEC. Transmission security is concerned with the conclusions that can be determined from the externals to a communications signal, the intercept of a signal (such as, deviation of location or identity) and the patterns and volumes of communications from and to various locations. All of these may be OPSEC indicators.

(2) Computer security (COMPUSEC) consists of measures and controls that ensure confidentiality, integrity, and availability of the information processed and stored by a computer or automated information system (AIS). COMPUSEC prevents the intentional or accidental penetration of an AIS. It avoids the disclosure, modification or destruction of AIS and associated data. Examples are "hacker" penetrations and computer "virus attacks."

(3) Emissions security is concerned with identifying and eliminating unintentional radiation that conveys classified information. In emissions security, TEMPEST refers to investigations and studies of compromising emanations.

G-4. Electronic security

Electronic security (ELSEC) is concerned with denying adversaries the information derived from interception and study of non-communications electromagnetic emissions. One part of ELSEC similar to transmission security involves controlling the emissions of radars, navigational aids, and weapons emitters to deny intercepts. Reducing the information content of the emitters to make them more difficult to identify and locate is ELSEC and is also an OPSEC measure.

G-5. Emission control

Emission control (EMCON) encompasses controlling all radiation that hostile sensors can detect. A key purpose of EMCON is to prevent detection or identification. EMCON thus crosses the boundaries of OPSEC, COMSEC, ELSEC, and EW.

G-6. Military deception

Military deception (MILDEC) supports military operations through the application of techniques that simultaneously deny certain true information or indicators and convey or display false information or indicators that will be accepted

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by adversaries. MILDEC actions mislead adversaries, causing them to derive and accept desired appreciations of U.S. military capabilities, intentions, operations, and other activities.

a. Depending on the objective, MILDEC can be an OPSEC measure, or OPSEC can support MILDEC. When procedural or physical security means are unavailable for controlling OPSEC vulnerabilities, MILDEC can mislead adversaries, thereby minimizing the OPSEC vulnerability.

b. The OPSEC supports MILDEC planners by assisting in determining the indicators that the adversary should be allowed to see in order to make the deception appear believable, and determining which indicators of a deception that must be protected and how to protect them.

G-7. Physical security

Physical security consists of protective measures to deny unauthorized personnel access to specific areas, facilities, material, or classified information.

a. By denying access, physical security measures can be an OPSEC measure. However, physical security measures can become compromised (for example, combat patrolling at predictable intervals, personnel routinely and predictably leaving a facility unattended, easily seen sensors, changing military police patrols at set times, reacting predictably to alarms and being careless or lazy in implementing physical security measures).

b. Operations security can support physical security by identifying those actions and information that would be indicators that an adversary could exploit.

G-8. Force protection

Force protection consists of actions taken to prevent or mitigate hostile actions against all DOD personnel (Service members, DOD civilians, DOD contractors, and family members), resources, facilities, and critical information. Force protection does not include actions to defeat the adversary or protect against accidents, weather, or disease. Operations security plays a vital role in the following ways:

a. Operations security can identify indicators of routine actions observable by a terrorist that represent a vulnerability both in a tactical environment and in garrison.

b. Operations security can assist in determining measures to negate effective terrorist collection of information needed for planning.

c. Operations security can identify indicators and recommend OPSEC measures to protect possible or existing vulnerabilities in protective measures.

d. Operations security can assist traditional security disciplines in ensuring their protective measures are in the right place at the right time.

e. Operations security develops critical information that identifies what must not be allowed to appear in the public domain to prevent collection by a terrorist.

G-9. Program protection planning

a. Department of Defense Directive 5200.39 identifies the requirements for program protection planning. This directive specifies that Critical Program Information (CPI) (the focus of program protection planning) shall be identified early in the acquisition life cycle, but not later than Milestone B, or when the program enters the acquisition process. It also states that, if CPI is identified, then a Program Protection Plan (PPP) is required. Department of Defense Directive 5200.39 does not allow for waivers or exceptions to this requirement. If no CPI is identified, a PPP is not required.

b. Department of Defense Directive 5200.39 references DOD 5200.1-M as a procedural manual for the development and implementation of program protection plans. The PPP uses security disciplines and OPSEC to achieve protection.

Appendix H Standard Duty Description for OPSEC Program Managers, Security Officers, and Coordinators

H-1. Overview

a. The organization's OPSEC program manager or OPSEC officer administers the Commander's OPSEC program. An OPSEC Program Manager is responsible for the development, organization, and administration of an OPSEC program at Corps, Installation/Garrison, ACOM/ASCC/DRU, and higher. The OPSEC program manager provides guidance and oversight to multiple subordinate OPSEC programs of various units, activities, and organizations, and coordinates their actions under the Command's OPSEC program. The OPSEC program managers are also OPSEC officers, but because of the extent and complexity of the OPSEC Program they oversee, they are primarily referred to as OPSEC program managers. An OPSEC Officer is responsible for the development, organization, and administration of an OPSEC program at division level and below.

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b. The OPSEC coordinator assists the OPSEC program manager or OPSEC officer in the development, organization, and administration of the OPSEC program. Because contractors do not have authority over U.S. military and government personnel and cannot represent the position of the U.S. Government, contract employees will not be assigned as the command's OPSEC Program Manager or OPSEC Officer. However, they may perform OPSEC duties in a supporting capacity as the OPSEC coordinator.

H-2. General OPSEC duties

a. Organize and manage the unit, activity, installation, or organization's OPSEC program to include subordinate OPSEC programs.

b. Identify the unit's critical information, recommend the Critical Information List (CIL)/Essential Elements of Friendly Information (EEFI) to the Commander for approval, and publish the CIL or EEFI.

c. Publish an OPSEC SOP for the unit that at a minimum lists the unit's critical information or EEFI and the appropriate OPSEC measures to protect it. Ensure OPSEC measures conform with guidance from higher authorities.

d. Maintain awareness of all unit activities that are OPSEC sensitive and advise appropriate personnel about the unit's OPSEC posture and offer recommendations to eliminate or reduce vulnerabilities.

e. Conduct OPSEC reviews of documents, interviews, contracts DD Form 254, websites, and any other material that discusses work-related information (for example, academic papers such as theses or dissertations, manuscripts, and speeches) prior to release for public distribution.

H-3. OPSEC program manager duties

In addition to H-2—

a. Integrate, coordinate, and synchronize subordinate OPSEC programs.

b. Conduct the command's OPSEC Level II Training in coordination with the Army OPSEC Support Element (OSE).

c. Establish OPSEC as an element of the command inspection program (CIP).

d. Conduct OPSEC assessments of subordinate elements.

e. Interface with all subordinate OPSEC officers and coordinators on issues that affect the command at large.

f. Interface and conduct OPSEC coordination with all higher headquarters.

g. For ACOMs, ASCCs, and DRUs, submit the Annual OPSEC Report to the Army OPSEC program manager.

h. Maintain contact with intelligence, law enforcement, and security agencies to obtain information that supports the OPSEC planning process.

i. Coordinate OPSEC planning for future operations, exercises, tests and activities. As required, write OPSEC plans, annexes, and appendices to OPLANS and OPORDS. Write OPSEC Plans as required for activities not covered by OPLANS and OPORDS.

j. As required, organize and provide oversight to an OPSEC working group. An OPSEC working group brings together OPSEC officers and other security-related positions together to ensure the OPSEC Program is consistent across the organization and is integrated at the work level. The working group will assist the OPSEC program manager in developing OPSEC measures and solutions to implementation problems. The working group will provide coordination of all recommendations being forwarded to senior leadership and will assist with development of briefings and reports.

H-4. OPSEC officer duties

In addition to H-2—

a. Conduct the command's OPSEC Level I Training.

b. Maintain contact and coordination with the next higher echelon OPSEC officer.

c. Where appropriate and as required, conduct OPSEC assessments of subordinate units.

d. As required, write OPSEC plans, annexes, and appendices to OPLANS and OPORDS. Write OPSEC plans as required for activities not covered by OPLANS and OPORDS.

e. For OPSEC officers in research, development, testing, and evaluation (RDT&E) activities, provide specific and tailored OPSEC guidance to activities that are involved in developing system requirements and to associated system development, tests, and evaluations.

H-5. OPSEC coordinator duties

The OPSEC coordinator is assigned to assist the OPSEC program manager or officer in the development, organization, and administration of the OPSEC Program. The OPSEC coordinator also assists in the integration, coordination, and synchronization of subordinate OPSEC programs. The OPSEC coordinator has a significant role in the OPSEC program, performing the execution of duties as described in paragraphs H-2, H-3, and H-4, while the OPSEC program manager focuses on planning and policy.

H-6. Qualifications for OPSEC program manager/officer/coordinator

a. Experience.

(1) Operations experience is essential to the OPSEC program manager, officer, and coordinator. A person new to the unit or organization and not familiar with its operations should not be assigned in an OPSEC duty position.

(2) The OPSEC program manager, officer, or coordinator should have experience in planning and conducting information gathering activities, processing, and extracting data from materials gathered, the concept of indications and warnings and problem-solving techniques. Ideally, they would have experience in the intelligence process, including intelligence analysis and estimation techniques. This experience is secondary to operations experience.

b. Knowledge.

(1) Thorough comprehension of the functional relationships and procedural processes of the unit or organization.

(2) Working knowledge of Army and command planning systems, directives and the organization's plans and procedures.

(3) Basic knowledge of traditional security programs intended to protect classified information and matters and their distinct relationship to OPSEC.

c. Operations security skills.

(1) Ability to provide advice about policies, doctrine and guidance and apply effective OPSEC measures.

(2) Ability to integrate and coordinate OPSEC planning with the other capabilities of IO.

d. Communicative skills.

(1) Ability to independently develop and present clear, concise briefings with sound conclusions and recommendations.

(2) Ability to develop OPSEC awareness training programs and present them to all personnel.

(3) Ability to write and organize concise plans, directives, and training materials.

e. Security Clearance. All OPSEC program managers, officers, and coordinators must be eligible to be cleared to the highest level of classified information and accesses required for them to provide OPSEC support to their command or organization. At a minimum, all personnel serving in an OPSEC duty position will have a SECRET clearance.

Appendix I

Annual OPSEC Report Format

I-1. Overview of OPSEC Program status

The Annual OPSEC Report is used to gather information throughout the Army on OPSEC programs. This information will be consolidated into a report to the Office of the Secretary of Defense (OSD) to provide a status on Army OPSEC programs.

a. Army Commands (ACOMs), ASCCs, and DRUs will send a report to the Army OPSEC Support Element (OSE). Units at corps and below, activities, and installations will send a report to their respective ACOM, ASCC, or DRU. The OSE will then send a consolidated report to the Army OPSEC Program Manager at DCS, G-3/5/7.

b. The reporting period is from 1 October to 30 September of the prior fiscal year. The OSE will specify a suspense date for ACOMs, ASCCs, and DRUs to submit their reports.

I-2. OPSEC Report format for Army Commands, Army Service Component Command, and Direct Reporting Units

Army Commands, ASCCs, and DRUs will consolidate all subordinate inputs into a single report.

a. Program management: Provide a description of the command's OPSEC program management with the following details:

(1) Indicate how many full-time and part-time personnel are assigned to your OPSEC Program.

(2) Have you received OPSEC assistance from, or utilized the services of, the Army OPSEC Support Element (OSE) or the Interagency OPSEC Support Staff (IOSS)?

(a) If yes, what kind of support? (OPSEC assistance may include staff assistance, program development, planning, or training support.) If any requests were unfulfilled, please explain the circumstances.

(b) What OPSEC training has the command's OPSEC program manager has received?

(3) What does your organization do to make OPSEC a priority?

b. Program plans and procedures: Summarize how well subordinate organizations are executing DoD and Army guidance on OPSEC planning and implementation with the following details:

(1) List the OPSEC policies and planning guidance your organization has issued.

(2) Have you identified the critical information within your organization?

(a) How is that critical information communicated to the command's staff and personnel?

(b) How is the critical information list (CIL) kept up to date as missions change?

- (3) Discuss the OPSEC measures that your command employs.
- (4) Have you developed procedures and/or tools to assist with OPSEC implementation? If yes, please describe, and indicate whether this could be shared with other Army elements and DOD.
- (5) Describe the procedures and protocols used to review open source material for critical and sensitive information.
- (6) Describe the process to include OPSEC in the review of information prior to public release.
- c. *Assessments*: This section requests information on the command's OPSEC assessments, assessment findings and trends, and corrective actions. Please provide the following details:
 - (1) Did you conduct an annual OPSEC assessment? Please describe the type of assessment performed. (Assessments may include self-assessments, assessments and/or surveys supported by the IOSS or JOSC, or another type of program review.)
 - (2) Did your command request assessment assistance from outside sources? If so, from which sources and for what support?
 - (3) What OPSEC trends and issues were identified by your assessment(s)? (Provide a summary, without unit specific information, on trends or issues which could indicate an Army-wide OPSEC issue.)
- d. *Operations security training and awareness*: Provide an assessment of the command's OPSEC training and awareness programs with the following details:
 - (1) Describe the command's OPSEC awareness program.
 - (2) Have you identified OPSEC training requirements commensurate with the respective responsibilities of OPSEC assigned personnel? Please describe. (For example, training requirements for OPSEC program managers, planners, OPSEC coordinators, OPSEC Working Group, and so forth.)
- e. *Program Resources*: Summarize the command's investment in the OPSEC program with the following details:
 - (1) Describe what resources you apply to your OPSEC Program. (Applied resources might include awareness products, conference fees, mobile training teams, and so forth.)
 - (2) Describe funding shortfalls in the command's OPSEC Program.
- f. *Miscellaneous Problems and Recommendations*: Address problems, not previously addressed, that impact on the command's overall OPSEC posture. Such problems might include personnel manning or administrative problems.
- g. *Forecast of OPSEC activities and objectives for the next reporting period*: Address those planned actions that will improve the OPSEC posture of the command. These actions could involve new initiatives or refinement of OPSEC activities previously discussed.

Appendix J

Annual Army OPSEC Achievement Awards Program

J-1. Purpose

The Army OPSEC Achievement Awards Program recognizes significant accomplishments by organizations and individuals in operations security.

J-2. Scope

- a. These awards cover the period from 1 October through 30 September of each fiscal year.
- b. The organizational award is for any size unit, organization or activity.
- c. The military individual award is for all Department of the Army personnel (includes both active and reserve component). The civilian individual award is for all DA Civilians belonging to an Army-affiliated organization.
- d. Organizations may submit one nominee in each of the above categories.

J-3. Nomination criteria

- a. Examples of significant accomplishments for organizational achievement awards:
 - (1) Evidence of organizational ability to identify and solve significant OPSEC problems, threats, or vulnerabilities.
 - (2) Creation or development of innovative programs for OPSEC training and education.
 - (3) Establishment of a viable OPSEC program within the organization or unit.
 - (4) Implementation of significant measures to prevent, eliminate, or reduce threats or vulnerabilities.
- b. Examples of significant accomplishments for individual achievement awards:
 - (1) Evidence of individual ability to identify and solve significant OPSEC problems, threats, or vulnerabilities.
 - (2) Demonstration of outstanding leadership and knowledge in the application of OPSEC.
 - (3) Innovative and creative use of resources to successfully accomplish OPSEC related goals and missions.
 - (4) Made a significant contribution in the field of OPSEC that reflects creative or innovative application of techniques or methods to solve problems related to OPSEC.
 - (5) An achievement that leads to an improvement in the Army or organizational OPSEC posture.

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(6) Nominees should have demonstrated personal initiative in application of OPSEC policy and doctrine.

(7) Nominees may have been involved in an initiative leading to improvements or measures to reduce specific OPSEC threats or vulnerabilities.

(8) Contributions to the identification or solution of significant OPSEC problems should be considered. The achievement may be the identification of significant threats or vulnerabilities.

(9) Contributions to innovative or improvised awareness, education and training initiatives are to be considered. This also applies to the study of OPSEC lessons learned to improve the organization.

J-4. Submission requirements

a. Identification of the nominated organization or individual and locations of the nominees.

b. A narrative, not to exceed two pages in length, describing the specific OPSEC accomplishments of the organization or individual nominated. Written material shall not exceed the SECRET level.

c. A short biography of the individual nominated for the individual achievement award.

d. The name and telephone number of a person, knowledgeable about the material submitted, who can provide additional information if needed.

e. Nominations from ACOMs, ASCCs, and DRUs are due to DCS, G-3/5/7 (DAMO-ODI) no later than 1 December for the preceding fiscal year.

J-5. Selection process

HQDA will form a selection committee consisting of a representative from DAMO-ODI and the Army OPSEC Support Element to select the organization and individual winners.

J-6. Recognition

a. HQDA will select winners in all categories by 15 December for the preceding fiscal year.

b. The winner in each category will receive a congratulatory letter from the Chief of Staff of the Army.

c. Winners will be the Department of the Army's nominees for the National OPSEC Achievement Awards Program at the federal government level.

Appendix K

Army Commands, Army Service Component Commands, and Direct Reporting Units

K-1. Definitions

The Secretary of the Army had directed the realignment of current Army headquarters in order to more effectively and efficiently provide support to the transformed, campaign-quality operating force with joint and expeditionary capability. The following are approved definitions by the Secretary of the Army.

a. *Army Command (ACOM)*. An Army force, designated by the Secretary of the Army, performing multiple Army Service Title 10 functions (3013b) across multiple disciplines. Command responsibilities are those established by the Secretary.

b. *Army Service Component Command (ASCC)*. An Army force, designated by the Secretary of the Army, comprised primarily of operational organizations serving as the Army component of a combatant command or a subunified command. If directed by the combatant commander, an ASCC serves as a Joint Forces Land Component Command (JFLCC), or Joint Task Force (JTF). Command responsibilities are those assigned to the combatant commanders and delegated to the ASCCs and those established by the Secretary of the Army.

c. *Direct Reporting Unit (DRU)*. An Army organization comprised of one or more units with institutional or operational support functions, designated by the Secretary of the Army, normally to provide broad general support to the Army in a single, unique discipline not otherwise available elsewhere in the Army. DRUs report directly to a HQDA principal and/or ACOM and operate under authorities established by the Secretary of the Army.

K-2. Unit listing

The following Army elements are designated as ACOMs, ASCCs, and DRUs:

a. *Army Commands*.

(1) United States Army Forces Command (FORSCOM). FORSCOM is both an ACOM and the ASCC of United States Joint Forces Command (USJFCOM).

(2) United States Army Training and Doctrine Command (TRADOC).

(3) United States Army Materiel Command (AMC).

b. *Army Service Component Commands*.

(1) United States Army Europe (USAREUR).

(2) United States Army Central (USARCENT).

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- (3) United States Army North (USARNORTH).
- (4) United States Army South (USARSO).
- (5) United States Army Pacific (USARPAC).
- (6) United States Army Special Operations Command (USASOC).
- (7) Military Surface Deployment and Distribution Command (SDDC).
- (8) United States Army Space and Missile Defense Command/Army Strategic Command (SMDC/ARSTRAT).
- (9) Eighth U.S. Army (EUSA).

c. Direct Reporting Units.

- (1) United States Army Network Enterprise Technology Command/9th Signal Command (Army) (NETCOM/9th SC(A)).
- (2) United States Army Medical Command (MEDCOM).
- (3) United States Army Intelligence and Security Command (INSCOM).
- (4) United States Army Criminal Investigation Command (USACIDC).
- (5) United States Army Corps of Engineers (USACE).
- (6) Military District of Washington (MDW).
- (7) United States Army Test and Evaluation Command (ATEC).
- (8) United States Military Academy (USMA).
- (9) United States Army Reserve Command (USARC).
- (10) United States Army Acquisition Support Center (USAASC).
- (11) United States Army Installation Management Command (IMCOM).

Appendix L

Information that may be Exempt from Release under the Freedom of Information Act

L-1. Exemptions

Not all unclassified information labeled “For Official Use Only” is exempt from release to the public. Only information that falls in the following categories may qualify as exempt from public disclosure under the Freedom of Information Act (FOIA).

a. Documents properly and currently classified in the interest of national defense or foreign policy, as specifically authorized under the criteria established by Executive Order and implemented by regulations, such as DOD 5200.1-R, should be marked with the appropriate classification level. Classified documents should not be marked “For Official Use Only”; however, after declassification they may contain information in one or more of the following categories and may be labeled and treated as “For Official Use Only.”

b. Information pertaining solely to the internal personnel rules and practices of the Army which if released could allow circumvention of a rule, policy, or statute, thereby impeding the Army in the conduct of its mission. Examples include operating rules, guidelines and manuals for investigators, inspectors, auditors or examiners that must remain privileged in order to fulfill a legal requirement; personnel and other administrative matters, such as examination questions and answers used in training courses or in determining the qualification of candidates for employment, entrance on duty, advancement or promotion; computer software the release of which would allow circumvention of a statute, rule, regulation, order, directive or instruction; installation or building vulnerability assessments.

c. Specifically exempted from public disclosure by statute. Examples may include National Security Agency Information, Technical Data Packages, Certain sensitive information of foreign governments and international organizations, Confidentiality of Financial Records, Confidentiality of Medical Records, Research other than Contracts & Grants, Maps, Charts and Geodetic Data, Personnel in Overseas Sensitive or Routinely Deployable Units, National Historic Preservation, Data Sheets involving control of arms exports and imports, Contract Proposal Information, Pre-Award Protest document, Contract data subject to the Procurement Integrity Act, Identities of Undercover Intelligence Officers, Agents, Informants and Sources, POW/MIA Personnel, Intelligence Sources and Measures.

d. Trade secrets, commercial or financial information obtained from a person or organization outside the government on a privileged or confidential basis, which, if publicly released would result in competitive harm to the company, impair the Army’s ability to obtain similar information in the future or harm some other legitimate government interest. Examples include commercial or financial information received in confidence in connection with loans, bids, contracts, proposals, trade secrets, inventions, discoveries, or other proprietary data; statistical data concerning contract performance, income, profits, losses, and expenditures if offered and received in confidence from a contractor or potential contractor; personal statements given in the course of inspections, investigations or audits that are received and retained in confidence and that contain trade secrets or information that is normally considered confidential or privileged; financial data provided in confidence by private employers in connection with locality wage surveys; scientific and manufacturing processes, developments and other information submitted in connection with a research grant; technical

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or scientific data developed by a contractor in whole or in part at private expense wherein the contractor has retained legitimate proprietary interests; computer software that is copyrighted.

e. Internal documents that are pre-decisional in nature and part of the decision-making process containing advice, subjective evaluations, opinions and recommendations. Also within the scope of this exemption are attorney-client and attorney work product privileged documents. Examples include nonfactual portions of staff papers, to include after-action reports and situation reports containing staff evaluations, advice, opinions, or suggestions; advice, suggestions, or evaluations prepared on behalf of the Army by individual consultants, board, committees, councils, groups, panels, conferences, commissions, task forces, or other groups formed for the purpose of obtaining advice and recommendations; nonfactual portions of evaluations of contractors; information of a speculative, tentative, or evaluative nature or such matters as proposed plans to procure, lease or otherwise acquire and dispose of materials, real estate, facilities or functions, when such information would provide undue or unfair competitive advantage to private personal interests or would impede legitimate Army functions; trade secrets or other confidential research development, or commercial information owned by the government, where premature release is likely to affect the government's negotiating position or other commercial interests; records that are exchanged among agency personnel as part of the preparation for anticipated litigation before any federal, state or military court, or administrative proceeding by an agency, as well as records that qualify for the attorney-client privilege; portions of official reports of inspection, audits, investigations or surveys pertaining to safety, security, or other internal management, administration or operation when the information has been treated by the courts as privileged against disclosure in litigation; computer software that reveals policies, functions, decisions or procedures which is deliberative in nature, the disclosure of which would inhibit or chill the decision making process; computer models used to forecast budget outlays, calculate retirement costs, or optimize models on travel costs; planning, programming and budgetary information which is involved in the defense planning and resource allocation process.

f. Information in medical, personnel or similar files the release of which would cause a clearly unwarranted invasion of personal privacy. Examples include records compiled to evaluate or adjudicate the suitability of candidates for civilian employment or membership in the armed forces, and the eligibility of civilian, military and contractors for security clearances or access to particularly sensitive classified information; reports, records and other material pertaining to personnel matters in which administrative action, including disciplinary action may be taken; records containing items of personal information pertaining to individuals such as social security numbers, dates of birth, home addresses, home telephone numbers, personal email addresses; evaluations of performance and performance counseling; financial information included on time cards, leave and earning statements, and travel vouchers; particularly sensitive, often graphic details pertaining to an individual's death, including autopsy reports.

g. Compiled for law enforcement purposes that could interfere with law enforcement proceedings, deprive a person of a right to a fair trial, cause an unwarranted invasion of personal privacy, identify a confidential source, reveal investigative techniques and procedures, or endanger the life or physical safety of an individual.

h. Records of agencies responsible for the supervision of financial institutions (generally not included with Army subject matter).

i. Geological and geophysical information and maps concerning wells (generally not included with Army subject matter).

L-2. References

For more information on FOIA, refer to AR 25-55 and AR 380-5.

Appendix M

Format for OPSEC Annex/Appendix/Tab to Operation Plan/Operation Order

M-1. General

An operation plan (OPLAN) or operations order (OPORD) can include OPSEC in an annex. It can also be an appendix to an annex, or a tab to an appendix to an annex.

M-2. Procedures

Figure M-1 can be used as a format to cover OPSEC in an OPLAN or OPORD. The format and contents of the five paragraphs and their subparagraphs remain the same as in an OPLAN or OPORD.

Annex or Appendix ____ (OPSEC) to XXXXXXXX (Identify what this is an Annex or Appendix to)

1. SITUATION

a. Adversary.

- (1) Identify the estimated adversary assessment of friendly operations, elements and intentions.
- (2) Identify adversary intelligence collection elements according to major categories (for example, All-Source Intelligence, HUMINT, IMINT, SIGINT, MASINT, TECHINT and Counterintelligence (CI))
- (3) Identify potential sources (including other nations) that provide support to the adversary.
- (4) Identify unofficial intelligence organizations that support the national leadership, if any.
- (5) Identify the adversary intelligence element strengths and weaknesses.

b. Friendly.

- (1) State the Critical Information of the higher headquarters.
- (2) State the Critical Information of the command (or activity/operations).
- (3) Identify the major OPSEC tasks.

c. Attachments and Detachments.

- (1) Identify any attachments required to conduct OPSEC.
- (2) Identify any detachments of units that enhance the OPSEC posture of the command.

2. MISSION.

State how OPSEC will protect the Critical Information and support the Commander's objectives.

3. EXECUTION.

a. Scheme of Support

- (1) OPSEC tasks. Describe as phased operations where applicable. Describe how OPSEC will help achieve the commander's intent and end state.
- (2) List the OPSEC task not listed in the base OPLAN/OPORD/Plan to be performed by elements of the command.
- (3) List the countermeasures (OPSEC Measures) to be taken by the unit to ensure collection efforts are negated or reduced to an acceptable level.
- (4) List the security methods, assets and programs of special importance to the operation. Include personal security, physical security, COMSEC, SIGSEC, patrolling, counterreconnaissance etc. Ensure efforts are aimed at both external and internal security threats.
- (5) State how OPSEC supports traditional security discipline elements.
- (6) Identify how OPSEC monitoring will be accomplished to ensure effectiveness of OPSEC measures during execution.
- (7) Identify any OPSEC-related Intelligence Reports needed for feedback.
- (8) Identify OPSEC AAR requirements.

b. Tasks to subordinate units.

- (1) List OPSEC measures that specific units/elements are to implement.
- (2) List the OPSEC measures that require special emphasis by assigned, attached, or supporting units/elements. These are OPSEC measures that are implemented to counter a specific adversary collection threat. List these by phase and identify specific responsibilities for subordinate elements/units.

c. Coordinating Instructions.

Figure M-1. Sample OPSEC Annex/Appendix/Tab to OPLAN/OPORD

- (1) Identify OPSEC measures common to two or more elements/units
 - (2) Identify the required coordination with Public Affairs (PA)
 - (3) Identify OPSEC measure termination by measure.
 - (4) Identify guidance for:
 - (a) Declassification of information.
 - (b) Public release of OPSEC related information.
4. SERVICE SUPPORT
- Identify, if any, the OPSEC-related supply support requirements.
5. COMMAND AND SIGNAL
- a. Command. State the location of the OPSEC officer/Office.
 - b. Signal. State any special or unusual OPSEC-related or OPSEC specific communications, reporting, or notification requirements if any.

Figure M-1. Sample OPSEC Annex/Appendix/Tab to OPLAN/OPORD - continued

Appendix N Format for an OPSEC Plan

N-1. General

An OPSEC plan should include sensitive mission areas and critical information, the intelligence collection threat, concept of implementation, and taskings/responsibilities. An OPSEC estimate can be added as an appendix and should include critical information/essential elements of information, indicators, and adversary threat.

N-2. Procedures

Figure N-1 can serve as a guide when writing an OPSEC plan for activities, programs, or projects not documented by an OPORD or OPLAN. This model applies to RDT&E Programs, Contract Programs, the Acquisition Systems Protection Program and Special Access Programs (SAPs).

(CLASSIFICATION)

HEADQUARTERS
UNITED STATES ARMY XXX XXXXX
XXXXXXXXXXXXXXXXXXXXXXXXXXXX 123454789

SUBJECT: Operations Security Plan for XXXXX

1. () References:

- a. AR 530-1, Operations Security
- b. Reference source documents for information in this plan.
- c. Reference documents that recipients will require to accomplish tasks stated in this plan.
- d. Reference may be made to other plans, annexes, SOPs, and so on.

2. () General. (May be captioned as Administration)

a. () Introduction. Briefly describe the organization and its overall mission. For RDT&E related programs, the System Description translates to the mission statement. State the purpose of the OPSEC plan, applicability, and administrative responsibilities for implementation.

b. () Requirements for Essential Secrecy. State the reason the activity, program, or organization must establish and maintain the condition of essential secrecy. Clearly identify why specific information, activities, functions, and procedures must be protected from adversary collection and knowledge through the application of OPSEC.

3. () Sensitive Mission Areas and Critical Information.

a. () Sensitive Mission Areas. Identify each area, function, element, and activity that is sensitive due to any of the following:

(1) () The function is critical to the accomplishment of the organization, facility, or activity mission.

(2) () The identified mission area contains, processes, develops, produces, reproduces, stores, transmits, or transfers information or data (including weapons systems related technology, or system Critical Program Information (CPI) that is classified or falls within the definition of unclassified sensitive or critical information. Every effort should be made to keep OPSEC plans and critical information list (CIL) unclassified. Classified portions, such as threat information, should be published/provided as separate appendixes.

(3) () An area of activity or experimentation, that if known and understood by an adversary, could be exploited in a way that would disrupt or have an adverse effect on the activity or would disclose key Militarily Critical Technology.

b. () Critical Information. State the current critical information that apply to all elements of the organization, activity or program on a continuous basis, or for a specified duration of time. The specific critical information for a particular element group, action, or activity, should be published in appendix 1, OPSEC estimate, at paragraph 1, Critical Information. (See app 1, Sample OPSEC Estimate.)

4. () The Intelligence Collection Threat.

a. Known Threat. State the known adversary intelligence collection threat to the organization, activity, acquisition or development program. If the plan is for a specific program, project, activity or action within an organization, specify the particular collection threat that will exist during each phase of the activity or action. (Detailed collection threat should be published at paragraph 4h of appendix 1, OPSEC estimate, or as a separate appendix).

b. () OPSEC Measures. State the OPSEC measures currently in effect and their intended goal, for each identified threat.

Relate OPSEC measures by category (action control, countermeasures, and counter analysis). Refer to appendix 2. OPSEC Measures for detailed planning guidance.

5. () Concept of Implementation. State the commanders intent for OPSEC during the planning, preparation, and execution phases of activities, exercises, tests and system development programs. (For example, describe how to use OPSEC in preparation for and during arms control treaty compliance inspections or visits by foreign personnel.) Describe how to coordinate the traditional security disciplines and counterintelligence support activities with the OPSEC plan. This paragraph may also include OPSEC monitoring.

6. () Tasking/Responsibilities. Identify tasks by Staff element, directorate, or functional area. Specify procedures (staff relationships), coordinating instructions, and specific OPSEC reporting requirements. (Do not duplicate administrative

Figure N-1. OPSEC Plan Format

information addressed in paragraph 1 a.) Assign responsibilities for the implementation of OPSEC measures identified in appendix 2, OPSEC measures.

NAME
General, USA
Commanding

Appendixes
1. Operations Security Estimate
2. Operations Security Measures

Official;

/S/

NAME
Deputy Chief of Staff, Operations

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Figure N-1. OPSEC Plan Format - continued

(CLASSIFICATION)

Appendix 1 (Operations Security Estimate) to Operations Security Plan for XXXXX XXXX

1. () Critical Information.

a. () State the Critical Information. Critical information that consists of "specific facts about friendly intentions, capabilities, limitations, vulnerabilities and activities vitally needed by adversaries for them to plan and act effectively to guarantee failure or unacceptable consequences for friendly mission accomplishment. Non-tactical organizations (such as RDT&E activities, test and evaluation activities, weapons systems test ranges, and technology development activities) state critical information in the same manner as tactical units. The critical information may be for an activity, phase of an operation, specific function, or other logical group.

Examples:

(1) () The maximum range of the M-213B Controlled Fragmentation Projectile when fired from the improved MK19 Weapons System.

(2) () The dates for the Ground Launched Short Range Anti-Radiation Attack Missile test.

(3) () Identification of modifications made by COMPUTech Inc. to the commercial version of the ZeniPro+ software engine used in the MLX flight simulator.

(4) () Type discrimination logic imbedded in the M57A1 IR Homing Sensor, used with the MK65 LGB?

b. () The Critical Information List (CIL) may be a tab to this appendix or a separate document. This may be desirable when the organization will provide the CIL to several users. This is particularly useful during the acquisition process, which involves contractors, or when a particular program supports several other programs, projects, or activities.

c. () Essential Elements of Friendly Information (EEFI). Identify the key question adversary officials and their intelligence collection systems will likely ask about friendly intentions, capabilities, and activities, so they can obtain answers critical to their operational effectiveness. These questions are the essential elements of friendly information (EEFI). Answers to EEFI are critical information. Anything that will answer an EEFI is to be protected and not releasable into the public domain, or be contained on a publicly accessible WEB site.

Examples of EEFI from the Critical Information above:

(1) () What is the range of the M-213B Controlled Fragmentation Projectile when fired from the improved MK19 Weapons System?

(2) () What are the dates for the Ground Launched Short Range Anti-Radiation Attack Missile test?

2. () Classification of CIL State whether classified or unclassified.

3. () Detectable Activities. Identify the activities that are or will be detectable during the conduct of the activity, action, or function. These are OPSEC indicators. List the indicators by type in this paragraph or attach as a tab to this appendix. See appendix D of this regulation for a discussion of the types of OPSEC indicators.

Examples of indicators for a system development program (P=Profile, D= Deviation, T—Tip-off);

a. () Contracting actions

(1) () Documentation preparation (RFP, SOW, DD 254, CDRL)/P/D/T

(2) () Funding document preparation/P/T

(3) () Technical meetings/T

(4) () Program Management Office unclassified message traffic/T

(5) () Unclassified pre-award proposal documentation/P/T

b. () Program/Project Office actions

(1) () Appointment of POE or PM documentation, public affairs release/P/T

(2) () Assignment of personnel (civilian, military, contractor)/P/T

(3) () New or additional office space documentation/D/P/T

Figure N-1. OPSEC Plan Format - continued

(4) () New office symbol notifications, publication of line and block charts/D/P/T

(5) () Personnel actions assignments, promotions, reassignments, and so forth./D/P/T

4. (U) Adversary Threat. Cover two areas adversary knowledge and information-gathering threat. Specific adversary threat information is normally classified and may be extensive. The threat should be stated for the Intelligence Collection Threat. Identify the threat by category and collection discipline. Refer to detailed threat information and data in other documents.

a. () Adversary Knowledge.

(1) () Describe the information about the organization, activity, or program that is known to have been available to adversary collection disciplines. For example, information about RDT&E programs is commonly available through news articles, special TV programs, PAO releases, environmental impact statements (EISs), the Congressional Record, military newspapers and magazines, service journals, scientific journals, and computer data bases (Lexis/Nexis).

(2) () Identity each adversary and the specific information each knows.

b. (U) Information-gathering threat. This paragraph may be a short reference to a threat document, a threat report, or a series of documents. Identify each phase, period of time, or specific event; then identify the specific vulnerability of each to the collection disciplines.

Examples for a weapons test range:

(1) () HUMINT collection (Pre-Test period)

(a) () Open source collection from national media and local newspapers.

(b) () Open access areas adjacent to range areas.

(c) () Range personnel (civilian/military).

(d) () Public access roads transit facility, unobservable entry point on/off range sites

(e) () Commercial over flight restriction dates posted.

(2) () IMINT collection (Pre-Test, Test, Post Test)

(a) () Test site set-up (configuration) space/air, day/night imagery.

(b) () Tested system receiving/preparation building/area, space/air/ground, day/night imagery.

(c) () Impact area and firing area, observable from public access terrain (National Park) four kilometers (4000M) SE, ground, day/night imagery.

(3) () SIGINT collection (Pre-Test, Test, Post Test)

(a) () Unsecured telephone communications, local and long distance.

(b) () Unsecured FAX communications, local and long distance.

(c) () Test coordination information/data transmitted through unsecured automated information systems (AIS).

(d) () Range Control/coordination safety communications not secure.

(e) () Range instrumentation radiations.

(4) () MASINT collection (Pre-Test, Test, Post Test)

(a) () Coven sensors implanted adjacent to range facility.

(b) () Coven mobile sensor platforms operating outside posted restricted areas (air and ground).

5. (U) Monitoring. Identify the method for use within the activity to monitor the OPSEC status. Identify who, what, when, where, why and how to accomplish OPSEC monitoring.

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Figure N-1. OPSEC Plan Format - continued

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Appendix 2 (Operations Security Measures, to Operations Security Plan for XX XXX XXXXX ()

1. () General. Provide an overview of the OPSEC measures that are normally in effect and the measures that are to remain in effect. Give the reason for changes or additional OPSEC measures addressed in this appendix. When implementing a deception, use this appendix to provide guidance. Give careful consideration to the level of classification of this appendix. Disclosure of the information in this appendix can enable the adversary to defeat OPSEC measures.

2. () Guidance.

a. () OPSEC vulnerabilities. List those identified for the activity, action, or program. State vulnerabilities by action, event, period of time, or location.

Examples for a Program Management Office of a RDT&E organization:

(1) () Main Program Office vulnerabilities

- (a) () Unsecured AIS systems, to include small computer systems (HUMINT & SIGINT).
- (b) () Open Source program documentation (HUMINT).
- (c) () Unsecured telephone/FAX (SIGINT)
- (d) () Public domain briefing/presentations (HUMINT).
- (e) () Foreign travel (HUMINT & SIGINT).

(2) () Contractor Facility vulnerabilities

- (a) () Unsecured AIS systems, to include small computer systems (HUMINT & SIGINT).
- (b) () Open source program documentation (HUMINT).
- (c) () Corporate public affairs releases and marketing.
- (d) () Unsecured telephone/FAX, contractor to subcontractor (SIGINT).
- (e) () Foreign travel by contractor personnel (HUMINT/SIGINT).

b. () OPSEC measures. Identify the measures that the commander selects for implementation to negate the vulnerabilities identified in paragraph 2a. For clarity, OPSEC measures may be identified by category.

Examples:

(1) () Action Control

- (a) () All personnel assigned to the PM Office will review the OPSEC Program and PM Office OPSEC SOP.
- (b) () All program office AIS systems will be accredited IAW CIO/G6 SOP; all personnel assigned to PM Office will receive an Information System Security (ISS) briefing prior to operating a PM Office AIS.
- (c) () All documentation prepared by or for the PM Office shall be reviewed and marked per DoD Directive 5230.24, Distribution Statement on Technical Documents, prior to release or transmittal by any means.
- (d) () All personnel assigned or working in support of PM office shall receive a foreign travel briefing prior to any foreign travel.
- (e) () All information concerning XXXXX XXXXX program shall be reviewed according to the Critical Information List list prior to any public release.
- (f) () All personnel assigned to or supporting/having contact with XXXX program information shall receive a OPSEC awareness briefing within 24 hours of assignment or receiving program information.
- (g) () All personnel assigned to PM Office will be briefed on the application of the Security Classification Guide (SCG) for XXXXX.

(2) () Countermeasures

Figure N-1. OPSEC Plan Format - continued

(a) () The PM Office security officer will coordinate with supporting Intelligence CI personnel for FBI and CI counter-espionage briefings and matters.

(b) () All personnel will receive a SAEDA threat collection briefing.

(3) () Counter analysis

(a) () Use this paragraph to cite deception plan

(b) () See AR 380-102 (S), AR 525-21(C) and FM 90-2.

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Figure N-1. OPSEC Plan Format - continued

Glossary

Section I Abbreviations

9th SC(A)

Ninth Signal Command (Army)

AAR

after action report

ACOM

Army Command

ACSIM

Assistant Chief of Staff for Installation Management

AECA

Arms Export Control Act

AIS

Automated Information System

AKO

Army Knowledge Online

AMC

Army Materiel Command

APS

Army pre-positioned stocks

ARNGUS/ARNG

Army National Guard of the United States/Army National Guard

ARTEP

Army Training and Evaluation Program

ASARC

Army Systems Acquisition Review Council

ASA (ALT)

Assistant Secretary of the Army (Acquisition, Logistics, and Technology)

ASCC

Army Service Component Command

ATEC

Army Test and Evaluation Command

ATRRS

Army Training Requirements and Resources System

AWRAC

Army Web Risk Assessment Cell

BOQ

bachelor officer quarters

C2

command and control

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C2CM

command and control countermeasures

C4

command, control, communications, and computers

C4I

command, control, communications, computers and intelligence

CAC

Combined Arms Command

CALL

Center for Army Lessons Learned

CDRL

contract data requirements list

CFR

Code of Federal Regulations

CG

commanding general

CI

counterintelligence

CIL

critical information list

CIO/G-6

Chief Information Officer

CIP

command inspection program

CJCS

Chairman, Joint Chiefs of Staff

CJCSI

Chairman, Joint Chiefs of Staff Instruction

CND

computer network defense

CNO

computer network operations

COA

course of action

COE

Chief of Engineers or Corps of Engineers

COMINT

communications intelligence

COMSEC

communications security

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COMPUSEC

computer security

COR

contracting officer's representative

COTR

contracting officer's technical representative

CPA

Chief of Public Affairs

CPI

critical program information

CUI

controlled unclassified information

CW2

chief warrant officer 2

CWC

Chemical Weapons Convention

DA

Department of the Army

DAB

Defense Acquisition Board

DAS

director of army staff

DCS, G-2

Deputy Chief of Staff, G-2

DCS, G-3/5/7

Deputy Chief of Staff, G-3/5/7

DEFCON

defense condition

DEPMEDS

deployable medical sets

DOD

Department of Defense

DODD

Department of Defense directive

DRU

Direct Reporting Unit

DSS

Defense Security Service

EAA

Export Administration Act

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EAR

Export Administration Regulations

EEFI

essential elements of friendly information

EIS

environmental impact statement

ELINT

electronic intelligence

ELSEC

electronic security

EMCON

emission control

EO

executive order

EOD

explosive ordnance disposal

EUSA

Eighth United States Army

EW

electronic warfare

FIS

foreign intelligence service

FISINT

foreign instrumentation signals intelligence

FM

field manual

FOIA

Freedom of Information Act

FORSCOM

Forces Command

FOUO

for official use only

FPCON

force protection condition

FRG

family readiness group

GCA

Government Contracting Activity

HF

high frequency

HQ

headquarters

HQDA

Headquarters, Department of the Army

HUMINT

human intelligence

IMCOM

Installation Management Command

IMINT

imagery intelligence

IA

information assurance

IAPM

information assurance program manager

ICAO

International Civil Aviation Organization

IED

improvised explosive device

IG

Inspector General

IMCOM

Installation Management Command

INF

intermediate-range nuclear forces

INFOCON

information condition

INFOSEC

information security

INSCOM

Intelligence and Security Command

IO

information operations

IOSS

Interagency Operations Security Support Staff

IPT

integrated planning team

IS

information system

ITAR

International Traffic in Arms Regulations

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JCS

Joint Chiefs of Staff

JOPES

Joint Operation Planning and Execution System

JOSC

Joint Operations Security Support Center

JWRAC

Joint Web Risk Assessment Cell

KIA

killed in action

LNO

liaison officer

LOC

lines of communication

LZ

landing zone

MASINT

measurement and signatures intelligence

MDMP

military decision making process

MDW

Military District of Washington

MED

manipulative electronic deception

MEDCOM

Medical Command

MILDEC

military deception

MOP

memorandum of policy

MTF

medical treatment facility

MTOE

modified table of organization and equipment

MTT

mobile training team

NCS

net control station

NETCOM

Network Enterprise Technology Command

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NISPOM

National Industrial Security Program Operating Manual

NOTAM

notice to airmen

OCPA

Office of the Chief of Public Affairs

OIP

Organizational Inspection Program

OPLAN

operation plan

OPORD

operation order

OPSEC

operations security

OSD

Office of the Secretary of Defense

OSE

Operations security Support Element

OSINT

open-source intelligence

PA

public affairs

PAO

public affairs office

PAO

public affairs officer

PEO

program executive officer

PM

product manager

PM

project manager

POC

point of contact

PPP

program protection plans

PSYOP

psychological operations

R&D

research and development

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RA

requiring activity

RDT&E

research, development, test, and evaluation

ROE

rules of engagement

SAEDA

Subversion and Espionage Directed Against the U.S. Army

SAP

Special Access Program

SBU

sensitive but unclassified (obsolete term)

SCA

Service Cryptologic Agency

SCG

security classification guide

SCI

sensitive compartmented information

SDDC

Surface Deployment and Distribution Command

SHF

super high frequency

SIGINT

signals intelligence

SIGSEC

signals security

SMDC/ARSTRAT

Space and Missile Defense Command/Army Strategic Command

SOF

special operations forces

SOI

signals operating instructions

SOP

standard operating procedure

SOW

statement of work

START

Strategic Arms Reduction Treaty

TCI

technical counterintelligence

TDA

table of distribution and allowances

TDY

temporary duty

TECHINT

technical intelligence

TIG

The Inspector General

TMO

Technology Management Office

TRADOC

Training and Doctrine Command

TSM

TRADOC System Manager

TTP

tactics, techniques, and procedures

UA

User Agency

UCMJ

Uniform Code of Military Justice

UHF

ultra high frequency

US

United States

USAAC

United States Army Acquisition Support Center

USACE

United States Army Corps of Engineers

USACIDC

United States Army Criminal Investigation Command

USAF

United States Air Force

USAISEC

United States Army Information Systems Engineering Command

USAITAC

United States Army Intelligence and Threat Analysis Center

USARC

United States Army Reserve Command

USAREUR

United States Army Europe

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USARNORTH

United States Army North

USARPAC

United States Army Pacific

USARSO

United States Army South

USASOC

United States Army Special Operations Command

USJFCOM

United States Joint Forces Command

UW

unconventional warfare

WMD

weapons of mass destruction

WWW

World Wide Web

Section II

Terms

Adversary

Individuals, organizations, or countries that must be denied critical information in order to preserve mission integrity and maintain friendly mission effectiveness and the element of surprise. Adversary, in this context, includes any individual, organization, or country with which specific information should not be shared to preserve mission integrity or the element of surprise.

Appreciations

Personal conclusions, official estimates and assumptions about another party's intentions, military capabilities and activities used in planning and decision-making.

a. Desired appreciations: Adversary personal conclusions and official estimates, valid or invalid, that result in adversary behaviors and official actions advantageous to friendly interests and objectives.

b. Harmful appreciations: Adversary personal conclusions, official estimates or assumptions, valid or invalid, that result in adversary behaviors and official actions harmful to friendly interests and objectives.

Classified military information

Information originated by or for the DOD or its agencies or under their jurisdiction or control that requires protection in the interest of national security. It is designated TOP SECRET, SECRET, or CONFIDENTIAL as described in Executive Order 12958 or subsequent order. Classified military information may be in oral, visual, documentary, or materiel form.

Communications security (COMSEC)

Measures and controls taken to deny unauthorized persons information derived from telecommunications and ensure the authenticity of such telecommunications.

Computer security (COMPUSEC)

Measures and controls that ensure confidentiality, integrity, and availability of the information processed and stored by a computer.

Controlled Unclassified Information (CUI)

Unclassified information to which access or distribution limitations have been applied according to national laws, policies, and regulations of the United States Government (U.S. Government). It includes U.S. information that is determined to be exempt from public disclosure according to DODD 5230.25 , DODD 5400.7, AR 25–55 , AR 340–21

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, AR 530–1 , and so on, or that is subject to export controls according to the International Traffic in Arms Regulations (ITAR) or the Export Administration Regulations (EAR).

Counterintelligence (CI)

Those activities which are concerned with identifying and counteracting the threat to security posed by foreign intelligence services or organizations, or by individuals engaged in espionage, sabotage, subversion or terrorism.

Cover

Actions used to conceal actual friendly intentions, capabilities, operations and other activities by providing a plausible, yet erroneous, explanation of the observable.

Critical Information

Critical information is defined as information important to the successful achievement of U.S. objectives and missions, or which may be of use to an adversary of the United States. Critical information consists of specific facts about friendly capabilities, activities, limitations (includes vulnerabilities), and intentions needed by adversaries for them to plan and act effectively so as to degrade friendly mission accomplishment. Critical information is information that is vital to a mission that if an adversary obtains it, correctly analyzes it, and acts upon it will prevent or seriously degrade mission success. Critical information can be classified information or unclassified information. Critical information can also be an action that provides an indicator of value to an adversary and places a friendly activity or operation at risk. The term “critical information” has superseded the term “Essential Elements of Friendly Information” (EEFI) as used in FM 3–13. EEFI now refers to critical information phrased in the form of a question in order protect classified and sensitive information.

Critical Information List (CIL)

The CIL is a consolidated list of a unit or organization’s critical information. The CIL will be classified if any one of the items of critical information is classified. The method to ensure the widest dissemination of a unit or organization’s critical information is to convert it to Essential Elements of Friendly Information (EEFI). EEFI is critical information phrased in the form of a question that does not reveal the details of critical information in order to prevent disclosure of classified and sensitive information.

Critical Program Information (CPI)

Information, technologies, or systems that, if compromised, would degrade combat effectiveness, shorten the expected combat-effective life of the system, or significantly alter program direction. This includes classified military information or controlled unclassified information (CUI) about such programs, technologies, or systems. CPI is a form of critical information specific to acquisition programs.

Electronic Security (ELSEC)

The protection resulting from all measures designed to deny unauthorized persons information of value that might be derived from their interception and study of non-communications electromagnetic radiations, for example, radar.

Essential Elements of Friendly Information (EEFI)

The EEFI is critical information phrased in the form of a question that does not reveal the details of critical information in order to prevent disclosure of classified and sensitive information. EEFI are phrased as questions that the adversary is likely to ask about friendly capabilities, activities, limitations, and intentions. The use of EEFI is an effective way to ensure the widest dissemination of a unit or organization’s critical information while protecting classified and sensitive information. “Critical information” supersedes the term “Essential Elements of Friendly Information” (EEFI) as used in FM 3–13. DOD and the Service Components are now using the term “critical information” for the purpose of standardization. The Army will continue to use the term EEFI in modified purpose related to critical information as previously described.

Essential Secrecy

The condition achieved from the denial of critical information to adversaries.

Field Test

Any test, demonstration, Advanced Concepts Technologies Demonstration reports, operational employment of equipment, personnel or exercise conducted at military installations, contractor facilities or on public or private domain, indoors or outdoors.

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For Official Use Only (FOUO)

A designation that is applied to unclassified information that may be exempt from mandatory release to the public under the Freedom of Information Act (FOIA).

Force Protection

A security program consisting of actions taken to prevent or mitigate hostile actions against all DA personnel (Soldiers, DA civilians, DOD contractors, and family members), resources, facilities, and critical information. Force protection does not include actions to defeat the adversary or protect against accidents, weather, or disease.

Friendly

Individuals, groups or organizations involved in the specific operation or activity who have a need to know.

Government Contracting Agency (GCA)

A Government Contracting Agency is an element of a federal department or agency that is designated by the agency head and is delegated broad authority regarding acquisition functions.

Indicators

Data derived from open sources or from detectable actions that adversaries can piece together or interpret to reach personal conclusions or official estimates concerning friendly intentions, capabilities or activities.

Information Assurance (IA)

The protection of systems and information in storage, processing, or transit from unauthorized access or modification; denial of service to unauthorized users; or the provision of service to authorized users. It also includes those measures necessary to detect, document, and counter such threats. IA encompasses communications security (COMSEC), computer security (COMPUSEC), and control of compromising emanations.

Information Operations (IO)

Information operations is the employment of the core capabilities of electronic warfare (EW), computer network operations (CNO), psychological operations (PSYOP), military deception (MILDEC), and operations security (OPSEC), in concert with specified and related capabilities, to affect or defend information and information systems, and to influence decisionmaking.

Information Security (INFOSEC)

INFOSEC is the system of policies, procedures, and requirements established under the authority of Executive Order (EO)12958 to protect information that, if subjected to unauthorized disclosure, could reasonably be expected to cause damage to the national security.

Information system (IS)

Any equipment or interconnected system or subsystems of equipment that is used in the automatic acquisition, storage, manipulation, management, movement, control, display, switching, interchange, transmission, or reception of data and that includes computer software, firmware, and hardware. Included are computers, word processing systems, networks, or other electronic information handling systems and associated equipment.

Information Superiority

The degree of dominance in the information domain which permits the conduct of operations without effective opposition.

Intelligence

The product resulting from collection, processing, integration, analysis, evaluation and interpretation of available information concerning foreign areas, operations or activities.

Intelligence System

Any formal or informal system to manage data gathering, to obtain and process the data, to interpret the data and to provide reasoned judgments to decision makers as a basis for action. The term is not limited to intelligence organizations or services but includes any system, in all its parts, that accomplishes the listed tasks.

Internet

The global collaboration of data networks that are connected to each other, using common protocols to provide instant access to the information from other computers around the world.

Military Deception

Actions executed to mislead foreign decision makers, causing them to derive and accept desired appreciations of military capabilities, intentions, operations or other activities that evoke foreign actions that contribute to the originator's objectives.

Multidiscipline Counterintelligence Analysis

The process of determining the presence and nature of the total all-source adversary intelligence threat to a given target in order to provide a basis for countering or degrading the threat.

Observables

Actions that convey indicators exploitable by adversaries but that must be carried out regardless, to plan, prepare for and execute activities.

Operations Security

Operations security (OPSEC) is a process of identifying critical information and subsequently analyzing friendly actions attendant to military operations and other activities to:

- a. Identify those actions that can be observed by adversary intelligence systems;
- b. Determine indicators that hostile intelligence systems might obtain that could be interpreted or pieced together to derive critical information in time to be useful to adversaries; and
- c. Select and execute measures that eliminate or reduce to an acceptable level the vulnerabilities of friendly actions to adversary exploitation.

OPSEC Compromise

The disclosure of critical information or sensitive information which has been identified by the Command and any higher headquarters that jeopardizes the unit's ability to execute its mission or to adequately protect its personnel and/or equipment.

OPSEC measures

Methods and means used to gain and maintain essential secrecy about critical information. The following categories apply:

- a. Action control. The objective is to eliminate indicators or the vulnerability of actions to exploitation by adversary intelligence systems. Select what actions to undertake; decide whether or not to execute actions and determine the "who," "when," "where" and "how" for actions necessary to accomplish tasks.
- b. Countermeasures. The objective is to disrupt effective adversary information gathering or prevent their recognition of indicators when collected materials are processed. Use diversions, camouflage, concealment, jamming, threats, police powers and force against adversary information gathering and processing capabilities.
- c. Counter-analysis. The objective is to prevent accurate interpretations of indicators during adversary analysis of collected materials. This is done by confusing the adversary analyst through deception techniques such as covers.

OPSEC planning guidance

Guidance that serves as the blueprint for OPSEC planning by functional elements throughout the organization. It defines the critical information that requires protection from adversary appreciations, taking into account friendly and adversary goals, estimated key adversary questions, probable adversary knowledge, desirable and harmful adversary appreciations and pertinent intelligence system threats. It also should outline tentative OPSEC measures to ensure essential secrecy. This is also forms the contents of an OPSEC estimate.

OPSEC vulnerability

A condition in which friendly actions provide OPSEC indicators that may be obtained and accurately evaluated by an adversary in time to provide a basis for effective adversary decision-making.

Psychological operations

Planned operations to convey selected information and indicators to foreign audiences to influence their emotions, motives, objective reasoning and ultimately the behavior of foreign governments, organizations, groups and individuals. The purpose of psychological operations is to induce or reinforce foreign attitudes and behavior favorable to the originator's objectives. Also called PSYOP.

Publicly accessible web site

An Army web site with access unrestricted by password or Public Key Infrastructure user authorization. "Public" refers to the at-large audience on the Internet; anyone who can access a web site through a browser. (AR 25-1)

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Red Team

An independent and focused threat-based effort by an interdisciplinary, simulated adversary to expose and exploit vulnerabilities in order to improve the security posture of a unit or organization to include its personnel, equipment, and information systems. Red team methods, also known as red teaming, can reveal the limitations and vulnerabilities of an OPSEC program. Red teaming operates from an adversary's perspective accompanied by innovative and unconventional thinking and can be effective in revealing limitations and weaknesses that are not obvious or apparent to a unit or organization.

Requiring activity (RA)

An organization that has a requirement for goods and/or services and requests the initiation of, and provides funding for, an assisted or direct acquisition to fulfill that requirement.

Security manager

A properly cleared individual having professional security credentials to serve as the manager for an activity. See AR 380–5 for basic responsibilities. Also refer to AR 380–381(C) for security managers of special access programs.

Sensitive activities

Sensitive activities are special access or codeword programs, critical research and development efforts, operational or intelligence activities, cover, special plans, special activities, sensitive support to non-Army agencies and/or activities excluded from normal staff review and oversight.

Sensitive information

Sensitive information is information requiring special protection from disclosure that could cause compromise or threat to our national security, an Army organization, activity, family member, DA civilian or DOD contractor. Sensitive information refers to unclassified information while sensitive compartmented information (SCI) refers to classified information. Examples which may be deemed sensitive include but are not limited to: personal information; structuring; manning; equipment; readiness; training; funding; sustaining; deploying; stationing; morale; vulnerabilities; capabilities; administration and personnel; planning; communications; intelligence, counterintelligence, and security; logistics; medical; casualties and acquisition plans.

Sensitive Compartmented Information (SCI)

Information or material requiring special controls for restricted handling within compartmented intelligence systems and for which compartmentalization is essential. SCI rules are established by the Director of Central Intelligence and are covered in DOD C–5105.21–M–1.

Sources of data

Materials, conversations and actions that provide information and indicators. The sources are as follows:

- a. Protected sources. Friendly personnel, documents, material and so forth, possessing classified or sensitive data which are protected by personnel, information, physical, crypto, emission and computer security measures.
- b. Open sources. Oral, documentary, pictorial and physical materials accessible to the public.
- c. Detectable actions. Physical actions or entities and emissions or other phenomena that can be observed, imaged or detected by human senses or by active and passive sensors.

Special Access Program (SAP)

A sensitive activity, approved in writing by the Secretary of Defense. It imposes extraordinary security measures to control access and provide protection of extremely sensitive information in addition to the provisions of AR 380–5. The controls depend on the criticality of the program and the intelligence threat.

TEMPEST

An unclassified name referring to investigations and studies of compromising emanations. Sometimes used synonymously for the term "compromising emanations."

Threat

Capability of a potential adversary to limit or negate mission accomplishment or to neutralize or reduce the effectiveness of a current or projected organization or material item. Two types of threat information are required:

- a. Intelligence collection threat (efforts by adversary to gain information).
- b. Combat capability threat (adversary forces' weapons systems which the U.S. Army will face on the battlefield).

User agency (UA)

A User Agency is a government customer of private industry. Any Army command, activity, or installation that enters into a contract with private industry is a User Agency. Since a UA may not develop its own contracting requirements,

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the term Requiring Activity refers to an organization that has a specific requirement for goods and/or services and requests the initiation of, and provides funding for an assisted or direct acquisition to fulfill that requirement.

Section III

Special Abbreviations and Terms

There are no entries for this section.

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